65-4033

MICHIGAN'S POSTWAR HIGHWAY NEEDS

Statement of CHARLES M. ZIEGLER State Highway Commissioner on H. R. 2426 and S. 971 TO ESTABLISH LEGAL RATES FOR CONSTRUCTION OF PUBLIC AND THE OFFICIAL

5720778

LIBRARY michiusa department of state highways LANSING

Before the House Committee on Roads and Senate Committee on Post Roads

MARCH 9, 1944 SEPT. 19, 1944

MICHIGAN'S POSTWAR HIGHWAY NEEDS

STATEMENT OF CHARLES M. ZIEGLER STATE HIGHWAY COMMISSIONER ON H. R. 2426 AND S. 971

BEFORE THE HOUSE COMMITTEE ON ROADS AND SENATE COMMITTEE ON POST ROADS MARCH 9, 1944 After World War I the nation was confronted with many serious postwar problems. The period following World War II may be even more serious. This condition can only be alleviated by careful analysis and planning now.

The government has estimated that postwar unemployment will rise to 8 million persons unless new job opportunities are made available to forestall this crisis. Eight million unemployed resembles too closely the unemployed total of 12,700,000 persons in 1933 and should be ample warning that we cannot afford to let postwar problems take care of themselves.

The basic necessity of a postwar program is that of providing jobs for the millions of returning soldiers and the industrial workers who will become jobless in the period of transition from a wartime to a peacetime economy. The successful solution of this problem lies in having blueprints ready and adequate financing arranged. If this pattern is carried out, we can prevent the recurrence of the economic catastrophe experienced following World War I.

Government authorities have estimated that a gross national production of 165 billions of dollars will provide a postwar economy that will create a substantial rise in the national standard of living without overproduction or unemployment. Compared to the gross national production of 108 billion in 1939, this indicates the optimistic and inspired thinking that underlies national postwar planning.

The postwar unemployment threat looms as a great menace in Michigan. The civilian population of the Detroit metropolitan area alone is up 238,000 from 1940, and more than 1000 factories with employment over 100 are located

-1-



within the state outside of the Detroit area. These other industrial centers have experienced proportional population increases. Michigan is now producing approximately one-eighth of the nation's war materials. In order to do this, industrial employment has increased from 1,022,159 in 1939 to 1,628,245 in 1943.

Many workers will become unemployed when machines are converted to peacetime production and are geared down an anticipated 34% below wartime peaks to match civilian consumption.

Housing shortages and high wages have induced itinerant workers to buy homes. Unemployed workers will choose the potential job opportunities of Michigan's industrial areas in preference to returning to their prewar areas. Untold thousands of women workers have found industrial jobs preferable to house work. As a result, the postwar industrial letdown will find many Michigan workers located where war jobs were, but where peacetime jobs do not exist.

Conservative estimates indicate that postwar unemployment in Michigan will reach 425,000 as compared to 296,468 in the depression year of 1933.

Reconversion of industrial machinery and the geographical redistribution of workers require time consuming adjustments. The impact of this transitional period can be cushioned only if jobs are made available immediately after the war is won as well as during the long-term period of postwar prosperity ahead.

It is generally accepted that highway construction is one of the most efficient providers of jobs. It produces necessary public facilities of great permanent value in all sections of the state rather than in only densely populated areas. A farsighted highway program with plans and specifications prepared can provide thousands of jobs. It requires action

-2-

now.



Highways are the basis of the nation's development. They are the foundation upon which social and economic progress depends. It is obvious why improvements in a structure so vital to prosperity must be given priority.

THE AUTOMOTIVE INDUSTRY

The early development of the automobile began in Michigan prior to the first World War. In that war the automobile became one of the principle elements of military transport, and greatly supplemented the railroads of the United States as a means of transportation in the overland movement of military men and materials to the coast.

Automobile manufacturing was directly responsible for the rapid and gigantic development of Michigan as an industrial State. Long before World War II automobile manufacturing had easily become the principal industry of Michigan.

In 1941, 16 of the 19 passenger car manufacturers were located in this state. These Michigan manufacturers produced most of the 3,744,300 cars built that year. Eight of the 20 motor truck manufacturers operating in the United States in 1941 were located in Michigan and these produced a majority of the more than a million motor trucks built that year.

This vast industry was promptly converted 100 per cent to the production of cannon, bombers, tanks, and other war materials amounting to one-eighth of the total of all such production in the United States. The general adaptation of the motor industry's assembly line methods made mass production possible and brings credit to the automotive industry.

One of the fundamental elements of the Michigan assembly line method is highway transportation. The raw materials are fabricated in one plant, moved to another for the manufacture of parts and sub-assemblies,

-3--

and finally arrive on the assembly line at the main plant to produce the finished product. The assembly line cannot be supplied from large stores of bulky parts. These parts must be transported on schedule to arrive just when they are needed. The motor truck is the ideal means of transport for this purpose. It can move materials from plant to plant even though they may be located miles apart. It has permitted the dispersion of the motor industry and the small subcontracting plants to the numerous locations throughout the state.

This spread of the automobile industry and the refinement of assembly line methods has created large volumes of traffic between Michigan cities and out-of-state points. In modern manufacturing there is great need for outer communication and transportation of peoples between plants. This can best be accomplished through the passenger automobile.

The dependence of Michigan industry on highway transport is definitely known. In January 1942 at the suggestion of the Public Roads Administration and other transportation agencies in Washington, the Michigan State Highway Department conducted a survey to determine the importance of the motor vehicle in war industry. Of the 1250 plants canvassed, 749 provided complete information. The survey revealed:

- 1. All of the 749 plants reporting shipped some part of their incoming and outgoing freight by truck.
- 2. The war industries depend on the motor truck for 65% of their inbound freight movements.
- 3. The war industries depend on the motor truck for 69% of their outbound freight movements.
- 4. 75% of the industrial workers depend on the private passenger car to get to and from work.

Curtailment of rail facilities in Michigan since 1942 has thrown additional burdens on the highways; they now carry an estimated 73% of all war transportation. It is evident that Michigan industry depends on

-4--

highway transport for operation and for the transportation of labor.

THE TOURIST INDUSTRY

Second in volume and importance among Michigan industries is the Tourist business which reached a peak of \$400,000,000 a year just before the war. In its full significance this industry involves the use of all natural recreational resources for vacationing, bathing, picnicking, touring, hunting, fishing and winter sports.

The resources for outdoor recreation in Michigan are very extensive, consisting of:

- 1. Thousands of inland lakes all over the state and thousands of miles of streams, suited for all phases of outdoor recreation related to water.
- 2. Extensive Michigan shore lines along the Great Lakes - Superior, Huron, Michigan, Erie and St. Clair.
- 3. Forest regions of both the peninsulas including extensive National and State reserves.

These resources, while drawing millions of visitors from other states to Michigan, are, in many instances, still undeveloped or meagerly developed due to the lack of adequate through highways.

The potential value of outdoor recreational development was duly recognized in the recent special session of the Michigan Legislature, when the sum of two million dollars was appropriated for immediate purchase of recreational lands as the first step in an \$8,000,000 program.

One of the projects authorized for purchase is located in the Porcupine Mountains in the western part of Michigan's Upper Peninsula on the shores of Lake Superior. Another is a large recreational area in southeastern Michigan around the City of Detroit. These developments create a need for additional safe and convenient highways. Provision was also made for the purchase of scenic lands involving lakes, shorelines,

-5-

mountains and virgin timber for perpetual preservation.

Traffic surveys conducted by the Michigan State Highway Department show the absolute necessity of improving highway facilities in the vicinity of centers of population as well as throughout the state.

Highways for recreational purposes alone are required to permit:

- 1. Normal development of one of the Nation's greatest recreational regions (Northern Michigan and the Great Lakes areas).
- 2. The creation of new private property values and jobs in the tourist industry to increase the wealth of these regions.
- 3. The rehabilitation of our people through sufficient and healthy outdoor recreation—. The demand for this, following the winning of the war, is unquestioned.
- 4. To make the outdoor recreational facilities of Michigan accessible to the people from other states not so well endowed by nature.

HIGHWAY USE

The close relationship of highways and highway transport with Michigan automotive industry, general manufacturing and the outdoor recreation or tourist industry have always been fully recognized. All of them require further development of our highway system.

The magnitude and the extent of highway transport on the state system are shown on the 1936 map, "Average 24 Hour Daily Traffic Flow -State Trunkline System". By 1941 the traffic on these state trunkline highways had increased by more than 40%.

Michigan Highway Planning Survey data estimated that in 1936 all of the highway travel that occurred that year was distributed:

> 61% on trunkline highways including urban extensions. 22% on non-trunkline urban streets. <u>17%</u> on county roads. 100%

Another significant fact is that 84% of all the travel was performed

-6-



by people who live in cities and villages. These urban owners of motor vehicles contributed the following proportions of all travel by Michigan registered vehicles on each of the 3 classes of rural roads:

Class of Rural Road	Urban	Rural	<u>Total</u>
State Trunklines	84%	16%	100%
County Secondary	54%	46%	100%
County Local	33%	67%	100%

Michigan's state and county highways function as industrial lifelines in addition to the normal business, pleasure and marketing services offered by highway transportation. Adequate through routes linking industries and strategic military points are insurance against future war. Industrial centers must be linked with sources of materials, labor and with agricultural and recreational centers.

IMPACT OF THE WAR

When war was declared, Michigan plants swung into war production, It was at once apparent that the highway system was inadequate; to make conditions worse, tremendous new plants were built almost over night, and the Highway Department, hampered by necessary wartime restrictions fell even farther behind.

Military facilities were created and expanded, such as Fort Custer, Selfridge Field and the Hudson Naval Arsenal. New and extensive factories were built: The Chrysler Tank Plant, the Fisher Tank Plant, the U. S. Army Bomber Plant at Willow Run, and many others. These new establishments required access roads. The task - willingly performed - taxed the technical and financial ability of the Michigan State Highway Department.

Recent surveys indicate that almost all motor trucks are now carrying full legal limit loads. This accelerates the failure of pavements 15 to 25 years of age - pavements that are now in extremely critical condition. The

-7-

Michigan State Highway Department has resurfaced and, in some cases, rebuilt a small portion of these pavements. An intensive maintenance program is being carried on on all Michigan roads and streets.

MICHIGAN HIGHWAY SYSTEMS

The roads and streets of Michigan are administered by the State Highway Department, the Boards of County Road Commissioners and the cities. The miles of highways and streets administered by each are:

The	State	Highway	Department	9,400	miles
The	Counti	ies		83,372	miles
The	Cities	3		11,745	miles

Total 104,517 miles

The mileage of the state trunkline system is 9,400 miles. It is divided -- 8370 miles in rural areas and 1030 miles in urban areas.

The regular federal aid system comprises 5640 miles, all on the state trunkline system. The federal aid secondary system of 6202 miles is divided -- 2552 miles on state trunklines and 3650 miles on county roads.

TYPE OF	STATE	COUNTY	OTHER URBAN	TOŢAL,
SURPACE	(Miles)	(Miles)	(Miles)	(Miles)
,				
Paved 1/	6,403	7,805	5,556	19,764
Surfaced 2/	2,768	45,535	3,336	51,639
Graded and Drained	1 15	16,205	2,853	19,073
Unimproved	214	13,827		14,041
- · · -	, .	d0 070		
Total	9,400	83,312	11,745	104,517

The status of improvement of the three road systems is:

1/ Paved surfaces include low type bituminous surfaces.

2/ Surfaced roads include gravel, waterbound macadam, stamp sand, mine rock and similar surfaces.

In the years immediately preceding the war Michigan highway revenues

(derived solely from motor vehicle and gasoline taxes) were not sufficient to permit construction needed to relieve the increasingly severe traffic congestion on the main highways and city streets. Highway construction for the most part was devoted to replacement of gravel with pavement, replacement of worn out pavement and resurfacing.

INADEQUATE ROADS AND STREETS

The demands for better maintenance and improved surfaces on the 83,000 miles of county roads were too great for the limited financial resources of the county road organization. As serious a situation existed in regard to streets in the cities. Consequently, a large backlog of necessary work has been built up.

A condition survey of the 9400 miles of state trunkline has been made. In 1941 the arterial state trunklines in the larger cities were overloaded with traffic. In many instances during peak hours each day they were congested to the point where their actual delivery of traffic flow was reduced.

In 1941 there were 1270 miles of 2-lane, 3-lane and 4-lane pavement in the rural areas that were congested beyond safe capacity in peak hours. The congestion existed during the 200 highest traffic volume hours when 10 percent of the annual traffic flow occurred. The location of these rural highways is indicated by the map insert "Highways Inadequate for Traffic Service". The provision of adequate highway facilities to meet the demands of transportation during and after the immediate postwar period is a problem that requires immediate courageous action.

In the twenties the State Highway Department carried out extensive annual concrete paving programs. Most of the pavements were built on the heavy traffic routes connecting the industrial cities. Some have been

-9-

HIGHWAYS INADEQUATE FOR TRAFFIC SERVICE

LEGEND

HIGHWAYS HAVING INADEQUATE CAPACITY FOR HIGH TRAFFIC CONDITION BEFORE

HIC FO	SHWAYS R HIGH	HAVING TRAFFIC	INADE CONI	QUATE	GAPACITY EXPECTED	
3	YEARS	AFTER	τηε	WAR		
5	YEARS	AFTER	THE	WAR		
10	YEARS	AFTER	THĘ	WAR		



MICHIGAN STATE HIGHWAY DEPARTMENT CHARLES IN ZIEGLER STATE HIGHWAY COMMISSIONER

reconstructed, some have been resurfaced, most are still being used to serve vital war transport. Nearly 90 percent must be replaced as soon as possible. The locations of these critical pavements are indicated on the map insert "Surface Deficiencies on State Trunkline Highways". The pavements more than 15 years old amount to approximately 1850 miles. A relatively small mileage -- estimated at 10 percent -- of these pavements is on lightly traveled highways and will suffice for a number of years.

The gravel surfaced roads on the state trunkline system amount to 2768 miles. Their locations are shown on the map insert, "Surface Deficiencies on State Trunkline Highways". In an endeavor to reduce maintenance costs and preserve automotive equipment a considerable mileage of these roads has been surface-treated. This is a temporary measure on roads that serve significant volumes of traffic. On much of this mileage the increasing traffic will soon demand reconstruction with pavement.

Highway accidents are a matter of concern to all the people. There are a large number of contributing factors to the high motor vehicle accident rates on Michigan's rural state trunkline highways. One of the principle factors that contributes to these accidents is the existence of hazardous physical features inherent in the rural highways built many years ago. The map insert "Hazardous Conditions on State Trunkline Highways" indicates the extent of these conditions on the rural state trunklines. It is estimated there are 2733 miles of roads with bad alignment.

A number of the critical conditions mentioned above are overlapping. There are some sections where all exist simultaneously. It is not reasonable to establish an exact standard to measure and segregate highways that are satisfactory or unsatisfactory for continued traffic service. Such a determination depends on many elements and considerations such as ability to finance, to build and to foresee traffic requirements

-10-





.

of the future. The data presented here point out that the condition of the Michigan state trunkline system from these viewpoints is serious and critical. Similar circumstances exist on the city streets and the county roads.

HIGHWAY FINANCE

The State Highway Department's revenues, which come entirely from a three cent gasoline tax, have dropped 45 percent from 1941 to 1943. In the same period, county and city income for highway purposes (from gasoline and weight taxes) has dropped ten percent.

HIGHWAY REVENUES

		•	DECRE	ASE
Otata (Italiana Daut	<u>1941</u>	1943	\$ -	70
(gas tax)	28,660,890	15,937,441	12,723,349	44.5
Counties (weight tax)	23,879,371	21,553,613	2,325,758	9.7
Counties (gas tax)	6,750,000	6,750,000	00	0

In Michigan all of the motor vehicle weight tax and the sum of \$6,750,000 from the gasoline tax is returned to the counties. The latter amount is fixed by statutory regulation. A share of the funds that are returned to the counties reach the cities for the maintenance and improvement of streets. A considerable share of the state funds is used for street improvements and maintenance on trunklines in cities and villages.

In the years before the war, federal aid monies available through the Public Roads Administration amounted to about 4 1/2 million dollars per year. These funds supplemented state funds for use in the most urgent construction and reconstruction of state trunklines.

-11-

Prior to 1931, the counties were responsible for some 17,000 miles of feeder roads in the state. Between 1931 and 1936 the county road commissions were required by legislative act to take over the remaining rural highways (some 68,000 miles) to bring their total mileage to 85,000. The legislature did not, however, provide sufficient funds to take care of this added burden. Since 1936, further mileage of rural mail routes and consolidated school bus routes has been established which requires snow removal for motor transportation. Consequently, the rural roads of the state have been going backward due to inadequate finances.

The counties' inadequate funds were supplemented by Works Progress Administration monies. In the one year of 1939 the W.P.A. funds expended for feeder roads and streets in Michigan amounted to 62 millions of dollars. Little was accomplished with this large sum of money. Highway administrators agree that this method of work relief is of little or no value. It was inefficient and did not build the types of highways needed in Michigan.

The continuing decrease in state motor vehicle revenues since 1941 has created a situation where the roads and streets can no longer be maintained in a condition suitable for essential civilian and war transport.

The significance of the curtailment of the manufacture and use of the automobile in Michigan is shown in the chart insert "Trend in Michigan Motor Vehicle Revenues". An independent authority predicts that it will require 5 years from the end of the war to re-establish the motor vehicle industry and highway transportation at the trend conditions predicted before the war.

-12-



FURTHER CURTAILMENT IN CIVILIAN GASOLINE ALLOTMENTS WOULD UNDOUBTEDLY RESULT IN SUCH A LOWERING OF THE DEPARTMENT'S REVENUES IN 1944 THAT PRESENT FIXED CHARGES COULD NOT BE MET. In that case the department could not carry on all its contemplated program of postwar surveys and plans. Maintenance may even have to be cut below the level at which war traffic can be kept rolling economically. No reserve can be established for postwar construction.

The situation for the counties and cities is no better. The local units of government cannot set aside a reserve for the postwar period. Their share of the dwindling motor vehicle revenues is not enough to keep their roads and streets in good condition. The state, the counties and the cities cannot finance highway construction at the start of the postwar period unless federal aid is made available on an adequate participating basis.

While the present financial picture is dark, the recent special session of the Legislature has already set up a 5 million dollar fund for matching federal postwar monies, and I believe unquestionably that an immediate special session after the war will add to this fund to match -- on a 25-75 basis -- any sums made available, until the departments revenues have returned to normal.

ABILITY TO PLAN AND BUILD HIGHWAYS

Michigan's State Highway Department, its county road commissions and city engineering staffs are ready with blueprints and efficient organization to carry out any logical postwar program. The plan and specification requirements, however, must be gauged to the traffic the road is expected to bear.

In the past, the Highway Department has handled as much as

-13-



\$28,000,000 of construction in one year. With the modern equipment and greater experience of Michigan's contractors, there is every reason to believe that a \$40,000,000 program could be successfully carried out on state trunklines alone.

The feeder roads of the state are an integral part of the Highway system. Therefore the county roads and city streets should receive attention in the postwar program as well as trunklines. The chart, showing what "Michigan Contractors Can Build", gives a total of \$79,000,000 a year, or \$39,000,000 for the county and city programs as well as \$40,000,000 for trunklines. Michigan contractors have the equipment to do this amount of work. They have demonstrated their ability to handle this program by their recent construction of airfields and the access expressways for the Willow Run Plant. They have managed to maintain their equipment. It is ready to go to work.

The present resources of the State Highway Department are being concentrated on making surveys and plans for postwar projects. Completed plans for $8\frac{1}{2}$ million dollars in construction work are now available. This reservoir is being rapidly expanded. At the present time the department has 25 survey parties in the field and some 100 draftsmen drawing plans.

The state has a wealth of road building materials and producing plants. It produces crushed rock, cement and steel, calcium chloride and many other products for road building. Sand and gravel are available nearly everywhere.

PROGRESS

The present Michigan State Planning Commission is actively at work with all units of state and local government in formulating an extensive program of public works. The commission cooperates with cities and counties

-14-

MICHIGAN CONTRACTORS ARE EQUIPPED TO BUILD



AVAILABLE FOR READY USE CAN PRODUCE 79000000 DOLLARS WORTH OF HIGHWAY CONSTRUCTION ANNUALLY. in preparing inventories of needed work and arranging priorities to carry out the most important phases at the first opportunity. A fine program of buildings and other facilities for state institutions is being arranged. The proposed work of the Department of Conservation, the State Highway Department and others is shaping up. It is intended that all public work in Michigan shall be coordinated on the basis of relative need and the probable labor supply.

The State Highway Commissioner is a member of the Commission, and he is the chairman of the Transportation Committee. At the direction of the Commission, the Transportation Committee compiled, in conjunction with the Advisory Committee of the County Road Association and the Michigan Municipal League, a \$383,431,349 program of road and bridge construction. This was presented as of January 1, 1944. The program involves construction of roads and bridges on city streets, county roads and state trunklines. The program as submitted to the Commission involved:

State Trunkline Route	S	\$ 96,150,000
County Roads	· .	136,458,218
City Streets		150,823,131
	Total	\$383,431,339

PLANS AND SPECIFICATIONS ARE COMPLETE FOR MORE THAN 42 MILLION DOLLARS OF WORK IN THIS PROGRAM.

A majority of the plans and specifications have been prepared by counties and the cities. The counties account for 35 percent and the cities for 45 percent of the completed plans. This is ample evidence of the ability of these outstanding organizations to plan and build roads and streets.

The detail of this program by counties and the extent of completed plans comprises an appendix to this statement. It should be

-15-

noted that some work is needed and programmed in every one of the 83 counties. This is a noteworthy feature of the program for the construction of state trunkline highways. It permits flexibility to place work where highway improvements are required and unemployment exists.

By March 1, 1944 the state trunkline program had increased to 120 million dollars. The program includes sections of the two expressways that have been projected in Detroit, the Detroit Crosstown Expressway and the John C. Lodge Expressway. The programmed section on the John C. Lodge Expressway extends from the Detroit River north through the center of the business district to the intersection with the proposed Detroit Crosstown Expressway near McGraw. The programmed section of the Detroit Crosstown Expressway will extend from the John C. Lodge Expressway west to connect with the Willow Run Expressway, which is now nearing completion. These two programmed expressway projects will link downtown Detroit with the U. S. Bomber Plant at Willow Run and the state trunklines that radiate south, southwest and west from Detroit.

It is estimated that the total cost of the two expressway projects above will approximate \$45,000,000. Of this amount some \$22,500,000 will be needed for the purchase and clearing of right-of-way.

Savings can be accomplished when right of way is secured in an orderly, rational manner. <u>To expedite plans for this type of facility</u>, an immediate right of way policy on the part of the federal government is required.

The Wayne County Road Commission, the City of Detroit, and the State Highway Department will share in the cost of construction of these expressway type highways in the City of Detroit. <u>The City, the County,</u> and the State await the formulation of a national Highway policy before entering into working agreements.

-16-



Weiter and

A.

in a la com

CONCLUSIONS

The Highway transportation industry is fundamental in the national economy. In the recovery period after the war a large part of the highway system will have to be rebuilt.

Extensive highway construction is needed on Michigan's state trunklines, county roads, and city streets. With this in mind these units have united in preparing a logical, carefully planned three-year program. <u>However, to carry out this program, Federal financial assistance must be</u> guaranteed at an early date.

The employment situation in Michigan will be particularly serious in the industrial areas. Planned highway improvements can provide productive work for the unemployed. Highway plans and specifications must be ready when the war ends. This will permit the use of private contractors on a competitive basis, which is the proven efficient method for highway construction.

The cities and the counties are willing to cooperate in highway construction work to the limit of their financial ability.

The State Legislature has recently, in special session, set aside \$5,000,000 for the State Highway Department to match Federal funds for immediate postwar construction. More will almost certainly be appropriated when needed.

The State Highway Department is willing to cooperate with the adjoining states in locating and improving inter-state and inter-regional routes.

MICHIGAN HAS THE BLUEPRINTS, TECHNICAL ORGANIZATION, CONTRACTORS, AND EQUIPMENT TO BUILD THE HIGHWAYS NEEDED IN THE STATE, AS SET UP IN DETAIL IN THIS STATEMENT.

-17-

RECOMMENDATIONS

In view of highway needs and anticipated unemployment in Michigan at the end of the war, the proposed authorization of 1 billion dollars per year for 3 years is entirely too low.

The purpose of highway construction in the immediate postwar period is to provide for employment in the transition period and to build needed highway improvements. It is recommended that when considering a formula for the allocation of funds, serious thought be given to highway and employment needs, preparedness and ability to perform.

Time is an element in preparing for the postwar period. There is great need for crystallization of endeavor in the highway field. Action awaits the passage of a federal aid highway bill. A prompt decision and a national highway policy on specifications and requirements are essential.

APPENDIX

The following pages contain a tabulation of the state, county and city postwar program as it stood on January 1, 1944: Additional projects have been added since that time so that the estimated construction cost of the highway department program now stands at \$120,000,000 with \$8,500,000 in completed plans. The counties and municipalities have also programmed additional work until the combined construction cost of state, county and city projects now stands at \$410,000,000 of which \$42,000,000 is covered by completed plans.

It is estimated that this program would furnish employment for 160,000 Michigan men for a twelve month period. These figures are based on the computation that 85 cents out of every dollar's worth of road and bridge construction goes directly or indirectly into labor and 73¢ goes

-18-

for Michigan labor. This labor includes contractors' payrolls plus labor for the production and distribution of materials and equipment; also for engineering and inspection.

The following factors were used for computing the man years of labor:

394 Man years of direct and indirect Michigan labor per million dollars' worth of road construction.

297 Man years of direct and indirect Michigan labor per million dollars' worth of bridge construction.

TOTAL COST OF CONSTRUCTION

			The second s					
				TOTAL PROGRAM		C	OMPLETED PLANS	
			ROADS	BRIDGES	ROADS & BRIDGES	ROADS	BRIDGES	ROADS & BRIDGES
ALCONA		State County Cities	\$ 880,000 273,000 No Re	\$ 120,000 27,000 port	\$1,000,000 300,000	45, 500	Ĩ4,, 500	50,000
		Total	1,153,000	147,000	1,300,000	45,500	4,500	50,000
ALGER	1 2 & 3	State County Cities	1,102,500 238,000 16,000	105,000 62,000	1,207,500 300,000 16,000	41,100 9,600	10,400	51,500 9,600
		Total	1,356,500	167,000	1,523,500	50,700	10,400	61,100
ALLEGAN		State County Cities	589,000 502,000 No Re	125,000 port	714,000 502,000	යා යා	64 69	ದರ
		Total	1,091,000	125,000	1,216,000			603
ALPENA	1	State County Cities	236,000 390,000 188,500	ස ප ශ	236,000 390,000 188,500	<u>لو</u> 800	69 69	h6,800
		Total	814,500		814, 500	16,800	83	46,800
ANTRIM		State County Cities	810,000 320,650 No Re	70,000 Port	880,000 320,650	116,590	8	116, 590
		Total	1,130,650	70,000	1,200,650	116, 590	8	116,590
ARENAC	1	State County Cities	720,000 200,000 No Re	250,000 	970,000 200,000	en Te	67 22	en en
		Total	920,000	250,000	1,170,000		627	
BARAGA		State County Cities	1,120,000 No Re No Re	200,000 port port	1,320,000	350,000	ن ع	350,000
		Total	1,120,000	200,000	1,320,000	350,000	6 9	350,000
BARRY		State County	375,000 No Re	200,000 port	575,000			- 700
	2	Mada 1	103,000	00,000	191,000	T ⁹ 000	(₃ ,500	9,500
DATE		10001	421,000	285,000	706,000	1,800	7,500	9,300
BAI	1 2 & 3	State County Cities	184,000 250,000 625,100	600 600 600 600 600 600 600 600 600 600	184,000 250,000 625,100	 280,300	6m 165 182	280,300
· .		Total	1,059,100	E3	1,059,100	280,300	¢29	280,300
BENZIE	1	State County Cities	\$ 61,14,000 250,000 No R	eport.	\$ 614,000 250,000	er Fi	а у Ф	
	·	Total	894,000		894,000		13)	
BERRIEN	1 2 & 3	State County Citics	1,398,500 1,112,000 1,239,000	1,915,000 305,000	3,313,500 1,112,000 1,544,000	138,500 202,1400 151,200	1,250,000 25,750	1,388,500 202,1100 179,950
		Total	3,71,9,500	2,220,000	5,969,500	195,100	1.275.750	1,770,850

A service serv

فللمست

: j

.]

TOTAL COST OF CONSTI	LUCTION	
----------------------	---------	--

			POTAL PROGRAM		cc	MPLETED PLANS	
		ROADS	BRIDGES	ROADS & BRIDGES	ROADS	BRIDGES	ROADS & BRIDGES
BRANCH	State County Cities	27,000 No R No R	eport eport	27,000	27,000	er	27,000
	Total	27,000	423	27,000	27,000		27,000
CALHOUN	State L County 3 Cities	996,000 750,000 3,71 5,222	60,000	1,056,000 750,000 3,715,222	350,000 75,000 806,400		350,000 75,000 806,1t00
	Total	5,461,222	60,000	5,521,222	1,231,1400	<i>a</i>	1,231,400
CASS 2 & 3	State County Cities	1,074,000 339,250 10,000	180,000 30,000	1,254,000 369,250 10,000	270,000 10,000		270,000 10,000
	Total	1,1:23,250	210,000	1,633,250	280,000	B	280,000
CHARLEVOIX	State County Cities	983,500 432,000 No R	825,000 21,500 eport	1,808,500 503,500	160,700	600,000 7,200	600,000 167,900
, ,	Total	1,465,500	846,500	2,312,000	160,700	607,200	767,900
CHEBOYGAN	State County Cities	825,000 631,820 No R	30,000 26,000 eport	855,000 657,820	5	a	
	Total	1,456,820	56,000	1,512,820		aa 	~
CHIPPEWA 3	Stato County Citics	1,132,000 1,330,000 119,000	110,000 60,000	1,2),2,000 1,390,000 119,000	840,000 677,000	26,500	840,000 703,500
	Total	2,581,000	170,000	2,751,000	1,517,000	26,500	1,543,500
CLARE 2	State County Cities	102,000 No R 30,500	200,000 aport	302,000 30,500	2,600	ça Qû	
	Total	132,500	200,000	332,500	2,600	E 27	2,600
CLINTON	State 1 County 2 Cities	\$ 880,500 815,000 5,000	23 (5	\$ 880,500 815,000 5,000	ಲ ಡಾ ಲಾ	- 655 - dar - fast 	ຳ ແລະ ແນ ແນ
OD ANTIOD D	Total	1,700,500		1,700,500	CD	192	63
CRAWFORD	State County Cities	350,000 372,500 40,000	22,500	350,000 395,000 140,000	50,000 20,000	455 (55) 974	50,000 20,000
	Total	762,500	22,500	785,000	70,000	G	70,000
DELTA	State County 3 Cities	460,000 1,500,000 300,000	60,000 600,000	520,000 2,100,000 300,000	70,000 22,700 270,000	12,500	70,000 35,200 270,000
	Total	2,260,000	660,000	2,920,000	362,700	12,500	375,200
DICKINSON	State 1 County Cities	290,000 275,000 1,031,333	05 199 199	290,000 275,000 1,031,333	290,000 137,500 142,550	6% 469 535	290,000 137,500 1/2,550
	Total	1,596,333		1,596,333	<u>570,</u> 050	~ _	570,050

A COLORADO

Same Sector

T	0	Ţ	А	L	С	0	S	T	0	F	C	0	N	S	Т	R	Ũ	С	Т	Ι	0	N	
---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--

		TOTAL PROGRAM			OMPLETED PLANS	
	ROADS	BRIDGES	ROADS & BRIDGES	ROADS	BRIDGES	ROADS & BRIDGES
EATON State 1 County	759,000	10,000	769,000 200,000	350,000	ч. ₩	350,000
2 & 5 CITIOS	272,500		272,500	109,100	-	109,100
Total	1,231,500	10,000	1,241,500	459,100	63	459,100
EMMET State County Cities	606,000 1,190,774 No 1	eport	606,000 1,190,774			45 63
Total	1,796,774	-0-	1,796,774			
GENESEE State 1 County 2 & 3 Cities	770,000 730,000 7,1138,000	50,000	820,000 730,000 7,438,000	182,500 1,859,000	, 9 6	
Total	8,938,000	50,000	8,938, 000	2,041,500		2,041,500
GLADWIN State	280,000	50,000	330,000	1899	-	œ
Cities	22,500	1,500	24,000	~	23	80 80
Total	302,500	51,500	354,000			
GOGEBIC State l County J Cities	830,000 1,053,000 626,500	180,000	1,010,000 1,053,000 626,500	220,000 227,000 125,900	62. 278 646	220,000 227,000 125,900
Total	2,509,500	180,000	2,689,500	572,900	<u>6</u> 9	572,900
GRAND TRAVERSE.State County 3 Cities	\$ 822,500 340,000 137,800	\$ 30,000 40,000	\$ 8 <i>5</i> 2,500 380,000 137,800	119,000 68,900		- 133,000 68,900
Totel	1,300,300	70,000	1,370,300	187,900	14,000	201,900
GRATIOT State County 3 Cities	531,000 800,000 198,919	1,250,000	531,000 2,050,000 198,919	மை முற ' லக்	. 69	62 62
Total	1,529,919	1,250,000	2,779,919			
HILLSDALE State County Cities	1,029,000 1,059,000 No I	179,000 20,000 teport	1,208,000 1,079,000	21,180	1 400	21,580
Total	2,088,000	199,000	2,287,000	21,180	L+00	21,580
HOUGHTON State County 3 Cities	469,000 4,300,000 75,000	1,1450,000 120,000	1,919,000 1,,120,000 75,000	යා යා - ළත	60,000 	60,000
Total	4,844,000	1,570,000	6,1,11,000		60,000	60,000
HURON State County 2 Cities	61,5,000 850,000 63,000	25,000 300,000 4,500	670,000 1,150,000 67,500	315,000 119,000 31,500	25,000 112,000 2,250	340,000 161,000 33,750
Total	1,558,000	329,500	1,887,500	465, 500	69,250	534,750
INGHAM State County 2 Cities	1,179,000 321,000 89,000	60,000 195,000 2,000	1,239,000 516,000 91,000	32,100	1 9,500	[ື] 51,600
Total	1,589,000	257,000	1,846,000	32,100	19,500	51,600

то	ΤA	ī.	С	0	s	Y	0	F	C	0	N	S	T	R	υ	С	Т	Ī	0	N
----	----	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

							ter
			TOTAL PROGRAM		C	OMPLETED PLANS	
1		ROADS	BRIDGES	ROADS & BRIDGES	ROADS	BRIDGES	ROADS & BRIDGES
AINOI 2 8	State County & 3 Cities	720,000 576,000 110,190	310,000 66,000	1,030,000 642,000 110,190	163,200	_ 18,700	181,900
	Total	1,406,190	376,000	1,782,190	163,200	18 ,700	181,900
IOSCO	State County Cities	634,500 2,295,000 68,368	1)45,000 · 25,000	779,500 2,320,000 68,368	- 55,080 3,400	<u> </u>	55,680 3,400
	Total.	2,997,868	170,000	3,167,868	58,480	600	59,080
IRON	State County Citics	681,000 1,683,613 263,313	300,000 105,733 45,250	981,000 1,789,346 308,563	- 60,600 55,960	 2,500 2,500	- 614,,1400 58,,1460
	Total	2,627,926	450,983	3,078,909	116,560	6,300	122,860
ISABELLA	State County Cities	\$ 324,500 801,850 No F	290,000 eport	\$	23,157	9,400	32, 557
 	Total	1,126,350	290,000	1,416,350	23,157	9,400	32,557
JACKSON	State County Cities	2,225,000 1,628,023 922,900	250,000 132,691 500,000	2,1475,000 1,760,711 1,1422,900	86,600	8,000 ~	94,600
· · · · · · · · · · · · · · · · · · ·	Total	4,775,923	882,691	5,653,614	86,600	8,000	<u>. 91,600</u>
KALAMAZOO	State County 2 Cities	706,000 1,980,000 1,208,500	125,000 250,000 60,000	831,000 2,230,000 1,268,500	990,000 2,000	125,000	1,115,000 2,000
	Total	3,894,500	435,000	L ₀ 329, 500	992,000	125,000	1,117,000
KALKASKA	State 1 County Cities	420,500 400,000 No F	aroqe	420,500 400,000	20,000	ದಕ	20,000
	Total	820,500		820, 500	20,000		20,000
KENT	State County 2 Cities	1,939,500 5,460,000 1,003,725	1,080,000 1,790,000 1,059,100	3,019,500 7,250,000 2,062,825	91,000 318,900	31,500 118,000	122, 500 1436, 900
	Tota 1	8,403,225	3,929,100	12,332,325	409,900	149,500	559,400
KEWEENAW	State County Citics	636,000 668,000 No F	 16,000 eport	636,000 684,000	314,000	7,500	321, 500
	Total	1,304,000	16,000	1,320,000	314,000	7,500	321,500
LAKE	State County Cities	360,000 260,000 No F	eport	360,000 260,000	360,000 8,600	65 ay	360,000 8,600
	Total	620,000		620,000	368,600		368,600
LAPEER	State County Cities	414,000 750,000 No F	140,000 165,000 eport	554,000 915,000	ಭಾ	40,000	Ĵ40,,000
	Total	1,164,000	305,000	1,469,000	5	40,000	40,000

international and a second sec

in . Sectory

14.02

in the second second

.

Contraction of the second

			TOTAL PROGRAM		COMPLETED PLANS						
		ROADS	BRIDGES	ROADS & BRIDGES	ROADS	BRIDGES	ROADS & BRIDGES				
LEELANAU	State 1 County Cities	957,200 255,564 No R	eport	957,200 255,56!4	253,200 55,5614	69 69	253,200 55,564				
	Total	1,212,764		1,212,764	308,764		308,764				
LENAWEE	State County 2 Cities	\$ 707,500 153,600 149,000	\$ 1,01,000 30,000 105,000	\$ 1,108,500 183,600 254,000	- 30,720 18,100	6,000 3,500	- 36,720 21,600				
	Total	1,010,100	536,000	1,546,100	1,8,820	9,500	58,320				
LIVINGSTON	State County 2 Cities	650,000 812,000 15,000	170,000 60,000 -	820,000 872,000 15,000	12,180	- 900 -	13,080 -				
	Total	1,477,000	230,000	1,707,000	12,180	900	13,080				
LUCE	State County Cities	522,000 159,000 No I	50,000 11,000 Seport	572,000 173,000	·54, 500	L, 500	59 , 000				
	Total	681,000	64,000	745,000	54,500	4,500	59,000				
MACKINAC	State County Cities	589,000 No I No I	10,000 eport eport	599 , 000	294 ,00 0	10,000	304,000				
	Total	589 ,0 00	10,000	599,000	2911,000	10,000	30!+,000				
MA.COMB	State 1 County 1 3 Cities	1,997,500 7,000,000 1,512,842	900,000	2,897,500 7,000,000 1,512,842	1,202,274	- 	1,202,274				
	Total	10,510,342	900,000	11,409,342	1,202,274		1,202,274				
MANISTEE	State County Cities	318,000 339,000 295,845	- 5,000 250,000	318,000 344,000 545,845	318,000		318,000 				
	Total	952,845	255,000	1,207,845	318,000		318,000				
MARQUETTE	State 1 County % 3 Cities	1,425,000 12,210,100 123,000	. ex) ex) 	1,125,000 12,210,100 123,000	1,221,010 123,000	92. 92. 92.	1,221,010 123,000				
· · · ·	Total	13,758,100		13,758,100	1,344,010		1,314,010				
MASON 28	State County & 3 Cities	736,000 244,500 125,000	11,500	736,000 256,000 125,000	25,000 25,000	40 42 44	25,000 25,000				
·	Total	1,105,500	11,500	1,117,000	50,000	-	50,000				
MECOSTA 2	State 1 County & 3 Cities	734,000 250,000 114,140	610,000	1,344,000 250,000 114,640	284,000 125,000 17,166	100 . 184 820	284,000 125,000 17,166				
ļ	Total	1,098,140	610,000	1,708,1440	426,166		426,166				
MENOMINEE	State County Cities	\$ 491,000 1,350,000 No 1	\$ 300,000 150,000 teport	\$ 791,000 1,500,000	90,000	10,000	100,000				
	Total	1,811,000	450,000	2,291,000	90,000	10,000	100,000				

TOTAL COST OF CONSTRUCTION

And the second s

.

in the second second

2.03

art. Legenserverer

T	0	T	A	L	C	0	s	T	0	F	Ç	0	N	S	Ť	R	U	C	T	I	0	N	
										-								-	_				

	· .		TOTAL PROGRAM		CC	COMPLETED PLANS				
		ROADS	BR IDGES	ROADS & BRIDGES	ROADS	BRIDGES	ROADS & BRIDGES			
MIDLAND	State	- 545,000	150,000	695 , 000			. ``			
	Cities	229,200		229,200	6,820	-	6,820			
	Tota1	7714,200	150,000	924,200	6,820		6,820			
MISSAUKEE	State County Cities	685,000 255,000 No 1	75,000 15,000 teport	760,000 270,000	230,000 17,500	1,000	230,000 18,500			
	Total	91.0,000	9 0,0 00	1,030,000	2147,500	1,000	2118,500			
MONROE	State County Cities	531,500 727,700 159,111	305,000 27,000 	836,500 754,700 159,111	- 70,950 63,650	- 900 -	71,850 63,650			
	Total	1,418,311	332,000	1,750,311	134,600	900	135,500			
MONTCALM	State County 2 Cities	376,000 207,600 3,000	120,000 20,000 -	496,000 227,600 3,000	400 500 100	-	-			
	Total	586,600	1240,000	726,600						
MONTMORENCY	State County Cities	396,000 460,000 No 1	75,000 24,000 Leport	471,000 484,000	9,800	. 800	10,600			
	Total	8 56,000	99,000	955,000	9,800	800	10,600			
MUSKEGON	State 1 County Cities	744,000 2,172,500 2,146,585	_ 5₂000	744,000 2,172,500 2,151,585	543,125 835,500	2,500	543,125 838,000			
	Total	5,063,085	5,000	5,068,085	1,378,625	2,500	1,381,125			
NEWAYGO	State County Cities	465,000 720,000 No 1	1450,000 60,000 eport	915,000 780,000		a. P	400 600			
	Total	1,185,000	510,000	1,695,000						
OAKLAND	State 1 County Cities	738,500 250,000 10,355,130	100,000 3,475,300	838,500 250,000 13,830,430	25,000 600,850	87 1, 660	25,000 1,475,510			
	Total	11,343,630	3,575,300	14,918,930	625,850	874,660	1,500,510			
OCEANA	State County Citics	\$ 659,000 205,000 104,071	<pre>\$ 155,000 100,000 3,500</pre>	\$ 814,000 305,000 107,571	- 15,000	- 50,000	- 65,000			
	Total	968,071	258,500	1,226,571	15,000	50,000	65,000			
OGEMAW.	State 1 County Cities	476,000 50,000 No 1	eport	476,00 0 50 ,0 00		-				
	Total	526,000		526,000						
ONTONAGON	State County Cities	1,316,000 1,500,000 No 1	100,000 60,000 teport	1,416,000 1,560,000	308,000	-	308,000			
	Total	2,816,000	160,000	2,976,000	308,000		308,000			

and a second second

and the second s

i.i

Ld

Sec. 1

-	~	-		-	-	~	~			_	~		••		_	_		_	_	_	-		
т	0	т	А	Г	Ç.	0	S	T	0	F	C	0	N	S	т	R	U	С	T	Ι	0	N	

		· · · ·	TOTAL PROGRAM		c	OMPLETED PLANS	
		ROADS	BRIDGES	ROADS & BRIDGES	ROADS	BRIDGES	ROADS & BRIDGES
OS CEOLA	State 1 County Cities	712,000 75,000 No 1	355,000 eport	1,067,000 75,000	50,000	-	50,000 -
	Total	787,000	355,000	1,112,000	50,000		50,000
OSCODA	State County Cities	390,000 No 1 No 1	30,000 eport eport	420,000		60	6
	Total	390,000	30,000	1,20,000			
OTSEGO	State County Cities	290,000 306,000 No 1	- eport	290,000 306,000	-		-
	Total	596,000		596,000			
OTTAWA	State 1 County Cities	1,895,000 1,182,500 15,160	465,000 800	2,360,000 1,1,82,500 15,960	237,000	-	237,000
	Total	3,392,660	465,800	3,858,li60	237,000		237,000
PRESQUE ISLE	State County Cities	288,000 482,000 No I	65,000 eport	288,000 557,000	144,000 -	63	144,000
	Total	770,000	65,000	845 ,000	비사,000	······	144,000
ROSCOMMON	State 1 County Cities	996,000 300,000 No I	60,000 eport	1,056,000 300,000	15,000	-	15,000
	Totals	1,296,000	60,000	1,356,000	15,000		15,000
SAGINAW	State County Cities	<pre>\$ 1,255,500 1,350,000 1,080,200</pre>	\$ 63,000 300,000	\$ 1,318,500 1,650,000 1,080,200	<pre>\$ 355,000 1,080,000 21,000</pre>	240,000	\$ 355,000 1,320,000 21,000
	Total.	3,685,700	363,000	4,048,700	1,456,000	2/40,000	1,696,000
SANILAC	State County Cities	873,000 780,000 No F	190,000 90,000 eport	1,063,000 870,000	13,000	- 1,500	14, 500
	Total	1,653,000	280,000	1,933,000	13,000	1,500	11, 500
SCHOOLCRAFT	State County Cities	769,000 107,000 No F	25,000 53,000 eport	794,000 160,000	-	40 62	10
	Total	876,000	78,000	954,000			
SHIAWASSEE	State County Cities	274,800 502,000 123,527	90,000 -	274,800 592,000 123,527	7,300	1,000	8,300
	Total	900,327	90,000	990,327	7,300	1,000	8,300
ST. CLAIR	State County Cities	1,311,000 3,906,000 1,941,000	270,000 525,000 920,000	1,581,000 4,431,000 2,861,000	285,000 58,960	- 35,000 73,600	320,000 132,560
	Total	7,158,000	1,715,000	8,873,000	343,960	108,600	452,560

The second secon

.

6.3

TOTAL COST OF CONSTRUCTI	ION	
--------------------------	-----	--

		-	TOTAL PROGRAM		. (COMPLETED PLAN	S
		L	1	POADS +			
		ROADS	BRIDGES	BRIDGES	ROADS	BRIDGES	BRIDGES
ST. JOSEPH	State County Cities	694,000 285,000 No F	45,000 100,000 eport	739,000 385,000			-
	Total	979,000	145,000	1,124,000			
TUSCOLA	State County Cities	1,366,000 3,900,000 No F	566,000 eport	1,366,000 4,466,000	68,000 585,000	84,900	68,000 669,900
	Total	5,266,000	566,000	5,832,000	653,000	84,900	737,900
VAN BUREN 28	State 1 County & 3 Cities	1,265,000 1,291,750 8,000	70,000	1,335,000 1,291,750 8,000	60,000 -		60,000 -
	Total	2,564,750	70,000	2,634,750	60,000		60,000
WASHTENAW 28	State County & 3 Cities	3,060,000 1,910,000 529,500	1,535,000 -	4,595,000 1,940,000 529,500	- 291,000 105,900	ಕ್ಷಕ್ಕ ಕ್ಷಕು ಕ್ಷಕ	291,000 105,900
	Total	5,529,500	1,535,000	7,064,000	396,900		396,900
WAYNE 2 &	4 State County 3 Cities	\$15,175,000 36,500,000 102,385,500	8,200,000 2,630,200	15,175,000 山山,700,000 105,015,700	4,260,000 10,418,400	985,000 251,000	5,245,000 10,669,400
	Total	154,060,500	10,830,200	164,890,700	14,678, <u>4</u> 00	1,236,000	15,914,400
WEXFORD	State County Cities	1,033,000 330,000 90,000	370,000 42,000	1,1:03,000 372,000 90,000	40,000 12,000 -	70,000 1,100	110,000 13,100
	Total	1,453,000	412,000	1,865,000	52,000	71,400	123,400
					•		
, STATE	TOTAL	79,867,000	16,283,000	96,150,000	6,146,700	2,015,000	8,161,700
COUNTY	TOTAL	120,236,294	16,221,924	136,458,218	12,906,956	1,804,400	14,711,356
CITY	TOTAL	11,1,370,981	9,452,150	150,823,131	17,768,730	1,361,260	19,129,990
GRAND	TOTAL	341,474,275	41,957,074	383,431,349	36,822,386	5,180,660	42,003,046

A State of the second se

Selenation

in 1

Section 1999