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THIRTEENTH ANNUAL REPORT<br>OF<br>MICHIGAN'S OVERALL HIGHWAY SAFETY IMPROVEMENT PROGRAM<br>July 1,1985 - June 30,1986



# This report was prepared by the Traffic and Safety Division. The opinions, findings, and conclusions expressed in this publication are those of the Traffic and Safety Division and not necessarily those of the Federal Highway Administration. 

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## Introduction

This is the Thirteenth Annual Report of Michigan's Highway Safety Improvement Program. The report covers the period July 1, 1985 through June 30, 1986.

The Highway Safety Program summary is found on page 3. In general, all of the categorical projects were identified and selected following the Highway Safety Improvement Process, outlined in the Appendix of this report. Over $\$ 83$ million of safety projects were identified in this years report. This is about the same as last year; but is significiantly greater then in recent years, due to increased federal and state funding levels..

In addition to implementing safety projects identified and justified by our Statewide Accident Surveillance Program, the department continues to include safety enhancements on $3 R / 4 R$ type construction projects. These projects are all reviewed to insure that documented concentrations of accidents are addressed and, in addition, that a roadside environment compatible with department guidelines is assured.

This report includes the customary evaluation of the HES program. The evaluation incorporates statistical controls which account for accident trends and. "expected" changes in before-and-after accidents.

Also in this report is a slightly revised Highway Safety Improvement Process (HSIP).

Last year (1985), 1569 persons died in traffic accidents on Michigan highways. This is nearly identical to the 1556 killed in 1984. Due to increased travel however, the death rate actually decreased to 2.3 deaths per 100 million vehicle miles traveled. Total accidents during 1985 increased from 335,200 to 386,900 and injuries also increased from 150,700 in 1984 to 157,400 in 1985.

Two factors involved in crashes and crash severity showed significant improvement in 1985, drinking related fatal accidents and seat belt usage.

The involvement of drinking drivers in fatal accidents was 45.7 percent in 1985 compared to 50.6 percent in 1984 and 53.3 percent in 1983. This significant reduction may reflect that recent changes. in the drunk driving laws, and a general toughening of judicial and public attitudes may be beginning to yield results.

Likewise, Michigan's safety belt use law is saving lives! During the first year following enactment of the law (July 1985 - July 1986) vehicle occupant death, decreased by 95, or about 9.2 percent. The impact of the belt law may actually have been greater since fatality trends indicated a projected 18 percent increase in deaths. This trend is somewhat confirmed by noting the increases in total accidents in 1985.

Use of safety belts has leveled off at about 43 percent. During $1985-51.5$ percent of all vehicle occumpants involved in accidents were reported as using belts compared to 22.7 percent in 1984. In contrast, only 20.5 percent of occupants killed in motor vehicle crashes were belted.

We believe that past and future reductions in highway crashes and casualties depend on the continued commitment of the entire highway safety community to the "3 E's", Engineering, Enforcement, and Education.

The assumption that any single program can solve this problem is illogical. While highway safety programs administered by this department have been consistently proven to reduce accidents, deaths, and injuries, we will continue to work and cooperate with others who share our commitment to highway safety.

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Highway Safety Program Summary (Obligated)
    July 1, 1985 - June 30, 1986
```


## Federal Categorical

| Hazard Elimination Safety | $7,993,672$ |
| :--- | :--- |
| Rail/Highway Crossings | $4,674,255$ |

Other Federal Funds

| Interstate | $36,104,013$ |
| :--- | ---: |
| Primary | $15,009,753$ |
| Seconday $\quad$. | $1,448,010$ |
| Urban | $6,505,234$ |

State Funded
$2,557,675$

State/Local Match
9,300,000

TOTAL
$83,592,612$

As of June 30 , 1986 , Michigan had obligated $\$ 117.5$ million or nearly 96 percent of its combined federal aid safety construction funds apportioned since 1974. That total includes obligations from the following active categorical programs:

| Obligated | Percent of |
| :--- | :---: |
| (Millions) | Apportionment |

Rail-Highway Combined
ON System $60.8 \quad 97$
OFF System $8.6 \quad 99$
HES 48.194
Three discontinued programs; High Hazard, Roadside Obstacle, and the Pavement Marking Demonstration had $\$ 25$ million apportioned and obligated during the same 12-year period.

From July 1, 1985 to June 30, 1986 nearly $\$ 8$ million of HES funds were obligated with $\$ 1.1$ million being for Yellow Book type work and over $\$ 5.5$ million used for intersection improvements. Signing, resurfacing, crossover construction, and minor improvements used the remaining \$l.4 million. The Rail-Highway combined program included the following project types and costs:

Project Type
Crossing/Track Removal
Reconst. Crossing/Approach Work
New Signals/Reconst. Crossing/Approach Work New Signals/Crossing Surf/Track \& Signal Removal. TOTAL

S Obligated
(Thousands)
386.8

1,626.1
1,961.6
698.7
$4,674.2$

As noted on the "Highway Safety Program Summary" $\$ 36.1$ million of Interstate and $\$ 22.9$ million of Federal Aid Primary, Secondary, and Urban funds were identified as being obligated for projects primarily justified based on safety.


HIGGWAY SAFETY IMPROVEMENT PROGRAM ANNUAL REPORT 1986
PROCEDURAL AND STATUS I NFORAATION

| Line | Hidehary Systen |  |  |  | T- TAXFTC RECOTIS SYSTEM |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Miles Covered (Percent) (1) | Expectod Completion (Year) $(2)$ | Type of Location Reference Method (3) | Types of Detr Collected and Maintained (4) | Autonated Correlation of Accident and Highway llata (Percent) (5) | Automed Correlailan of Activent and Volume Deta (Percent) <br> (b) |
| 101 | Interstate | 100 | $\mathrm{N} / \mathrm{A}$ | H | AHT | 100 | 0 |
| 102 | State - F.A. | 100 | $\mathrm{N} / \mathrm{A}$ | D-II | AHT | 100 | 100 |
| 103 | State - Mon-F.A. | 100 | $\mathrm{N} / \mathrm{A}$ | $D-11$ | AHT | 100 | 100 |
| 104 | Local - F.A. | 0 | N/A | D-II | AT | 0 | 0 |
| 105 | $1 \times \mathrm{la} 1$ - Man-F.A. | 100 | N/A | D-II | AT | 0 | 0 |


| Line | Highmay System | HATARD ElIMINKTION |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Criteria for Identifying <br> Hazardous Locations, Sections and Elements (7) | Criteria for Setting Project Priorities <br> * (B) | Inventory Update ${ }^{-1}$ (9) | $\begin{gathered} \text { Project } \\ \text { Priority } \\ \text { Seloction } \\ \text { - (10) } \\ \hline \end{gathered}$ | Compliance With HItO |  |  |  |
|  |  |  |  |  |  | Croesimge opgraded | Not Com | plyint | Complianct |
|  |  |  |  |  |  | $\begin{gathered} 0+7 / 1 / 73-6 / 30 / 83 \\ (11) \end{gathered}$ | $\begin{aligned} & \text { Hember } \\ & (12) \end{aligned}$ | $(13)$ | $\begin{gathered} \text { Target nate } \\ (14) \end{gathered}$ |
| 201 | Interstate | AEHLRS | CEIPTV |  |  |  | 世\% |  | Q+ |
| 202 | State - F.A. | AEHRS | CEIPTV | B | ARIMPTVW | N/A | 0 | 0 | N/A |
| 203 | State - Mon-F.A. | AEHRS | CEIPTV | B | AHIMPTVW | N/A | 0 | 0 | N/A |
| 201 | Local - F.A. | AEHRS | CHIPTV | B | AHIMPTVW | N/A | 0 | 0 | $\mathrm{N} / \mathrm{A}$ |
| 205 | Local - Mon-F.A. | AEHRS | CHIPTV | B | AHIMPTVW | N/A | 0 | 0 | N/A |
| F.A. - Federal-Aid <br> - If more than one code applies, show all approprlate codes. - Sce fnstructions. . <br> Descilibe 'r"' Coaks on separate shoet and attach to this table. |  |  |  |  |  | $\begin{aligned} & \text { indicate reportime } \\ & 7 / 1 / 73-6 / 30 / 86 \\ & 7 / 1 / 85-6 / 30 / 86 \end{aligned}$ |  |  |  |

table 2

highuay safety improvement prograh and PAVEAENT HARKING DEMOHSTRATIOH PROGRAM

Page $\frac{1}{6}$ of 2
evaluation data por completed improvements


highmay safety improvement program and PAVEMEMT HARKI RG DEMOHSTRATIOA PROGRAK evaluation data por completeo improvements

|  |  |  |  |  |  | musasior maciberta |  |  |  |  |  |  |  |  |  |  | Volume Information |  |  |  | $\begin{aligned} & \therefore \\ & \frac{2}{5} \\ & \frac{1}{5} \\ & \frac{1}{2} \\ & 1211 \end{aligned}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | nofors |  |  |  |  | aftar |  |  |  |  |  | matoreMIT$1172$ | artersMDT(11) | $\qquad$ |  |  |  |
|  |  |  |  |  |  | $\begin{gathered} \text { mos. } \\ 16 \end{gathered}$ | $\begin{aligned} & \text { Fat } \\ & 17] \end{aligned}$ | $\begin{aligned} & \ln 1 . \\ & 1,01 \end{aligned}$ | $\begin{gathered} \text { roo } \\ 191 \end{gathered}$ | tot. (10) | nos. (111) | Pat. <br> 1121 | $\begin{gathered} \text { 2n! } \\ 1211 \\ \hline \end{gathered}$ | $\begin{gathered} \text { mo } \\ 011 \end{gathered}$ |  |  |  |  |  |  |  |  |
| 2 | HE | 3B3F | 646.9 | 1 | M | 14 | 0 | 38 | 32 | 54 | 14 | 0 | 124 | 38 | 52 | P |  |  |  | U | 4 | U |
| z | HE | 383F | 158.7 | 1 | M | 16 | 0 | ${ }^{17} 24$ | 38 | 55 | 16 | 0 | ${ }^{13} 7$ | 23 | 40 | P |  |  |  | U | 4 | U |
| $\cdots$ |  | - |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $\pm$ | Sub | cocal | 988.7 |  |  |  | 0 | ${ }^{41} 64$ | 83 | 124 |  | 0 | ${ }^{33} 5$ | 76 | 109 |  |  |  |  |  |  |  |
| 3 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $\pm$ | HE | 3C3K | 270.5 | 1 | M | 28 | 0 | 2 (2) | 4 | 6 | 28 | 0 | 4 (6) | 4 | 8 | F |  |  |  | R | 4 | 0 |
| 71 | HE | 3 F | 67.0 | 3 | X | 30 | 0 | 5896 | 96 | 154 | 30 | 0 | 4669 | 118 | 164 | F |  |  |  | U | 4 | D |
| 31 | HE | 3K3R | 548.1 | 30.7 | M | 25 | ${ }^{4}$ (5) | ${ }^{34} 45$ | 128 | 166 | 25 | (1) | 43 | 154 | 198 | F |  |  |  | R | 4 | D |
| 9 ) | HE | 3M3N | 231.5 | 1.3 | M | 17 | 0 | 146 | 65 | 79 | 17 | (2) | ${ }^{21} 9$ | 64 | 86 | P |  |  |  | U | 4 | D |
| 0 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1 1 , | Sub | rotal | 1117.1 |  |  |  | 45 | ${ }^{108} 15$ | 293 | 405 |  | 23 | 11472 | 340 | 456 |  |  |  |  |  |  |  |
| 2. 2 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 3 | Tot | [1s | 4721.8 |  |  |  | ${ }^{9} 10$ | 44326 | 1279 | 17.31 |  | 67 | 596 | 1257 | 1768 |  |  |  |  |  |  |  |
| 4. |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $3$ |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

A statistical evaluation of all projects using the Poisson technique, 95 percent level of confidence, based on one to three years of "before" and "after" accident data shows the following results:
$E_{f}=B_{\text {pf }} \frac{A_{p a d t}}{B_{\text {padt }}} A_{\mathrm{Bf}} \frac{B_{\mathrm{af}}}{A_{\text {cadt }}}=1731(1.08995 \times 1.262)(0.92)=2185$
$B_{p f}=$ Before Period Accident Frequency (1731)
$A_{p f}=$ After Period Accident Frequency (1768)
$A_{c f}=$ After Control Group Accident Frequency
(Statewide Trunkline Accidents - 130, 752)
$B_{c f}=$ Before Control Group Accident Frequency
(Statewide Trunkline Accidents - 103,604)
$A_{\text {padt }} / B_{\text {padt }}=$ After Period ADT/Before Period ADT (1.0895)
$\mathrm{E}_{\mathrm{f}}=$ After Expected Accident Frequency

The statewide trunkline accident figures used are the annual averages of 1981 1982, the "Before" period, and 1984 - 1985, the "After" period. The ADT data used reflects the same periods but is statewide.

Accidents in the "After" period were reduced by 417 when compared to the Expected Accident Frequency resulting in a 19.08 percent reduction which is statistically significant. Individual project types were not tested due to the small sample sizes.

Our Safety Improvement Process is outlined in the Appendix. It includes a process for developing and implementing non-state trunkline HES projects. Engineering evaluation and malysis on the state trinkline system continues to be the primary responsibility of the Traffic and Safety Division's Safety Programs Unit. Major activities of the Safety Programs Unit are discussed below.

## Crash Analysis/Roadside Safety Program

The Crash Analysis/Roadside Safety Program requires evaluation of approximately 2,000 trunkline locations which exceed predetermined thresholds of total accidents or accident types (including ran-off-road) over a two-year period. A more detailed discussion of the data analysis/evaluation/project selection process is included in the appendix "Safety Improvement Process."

In addition, in response to a Federal Highway Administration mandate that a safety analysis on all 3R/4R type projects be completed, approximately 150 accident analyses were conducted for road and bridge projects last year.

## TOPICS Program

The Traffic Operations Program to Increase Capacity and Safety (TOPICS) is the traffic engineering element of the department's Transportation System Management (TSM) process.

The program encompasses both state trunklines and local streets in 32 cities with populations greater than 10,000 to assure a comprehensive, integrated effort to indentify and solve traffic engineering problems. The local street review is accomplished by our Community Assistance Program funded by Federal Section 402 funds distributed through the Office of Highway Safety Planning. The TOPICS reviews are closely coordinated with the Metropolitan Planning Organization (MPO) in 16 larger urbanized areas and with appropriate local officials in the smaller communtifes.

During the past year, we completed TOPICS studies in Battle Creek and Port Huron. The two studies involved review of 60 locations experiencing concentrations of accidents or congestion. Fifty-five percent of the locations were on the state trunkline system and 45 percent were on local street systems. Corrective recommendations totaled 79 and consisted of 65 low-cost operational actions and 14 capital outlay (construction) projects. Based on a conservative five percent expected reduction in total accidents for each of the operational recommendations and a $\$ 2,500$ average fmplementation cost, the time of return (TOR) for the operational improvements is estimated to be less than two years.

Construction projects ranged from pavement friction improvements to intersection widenings. Eleven of the 14 projects potentially qualified for HES funding. Additional considerations, such as capacity, were involved in recommending the three other projects. The average cost of the 14 safety justified construction improvements was estimated to be $\$ 112,000$ and the average annual benefit was estimated at $\$ 23,000$, providing an average $T O R$ of about five years. Approximately 75 percent of all 1982 through 1984 calendar year recommendations have been implemented. A minimum 90 percent final implementation recorded is anticipated.

The Community Assistance Program assists in the identification, analysis, and correction of locations experiencing accident concentrations. The program is funded by a Section 402 grant administered by the Michigan Office of Highway Safety Planning.

We continue to emphasize integration of the Community Assistance Program with our TOPICS program as discussed previously. This results in a much higher level of activity and, we believe, a more efficient, cost-effective use of personnel. The Community Assistance Program does, however, continue to respond to any local agency requesting its services.

During fiscal 1985-86, the Communty Assistance Program analyzed 45 locations. Thirty-eight were included as part of TOPICS reviews and 7 were completed on a special request basis.

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SAFETY IMPROVEMENT PROCESS
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I. Planning
A. Data Collection
10. Accident Data

The Michigan Department of Transportation utilizes a computerized crash location reference and analysis system referred to as the Michigan Accident Location Index (MALI). The MALI system generates computerized descriptions of traffic crash locations directly from the information reported by the police officer. The system uses a street index composed of distances between intersections, alternate street names, and accurate city and township boundaries.

The MALI system enables the user to identify locations on all roads and streets with concentrations of correctable accident types.
2. Traffic Volume Data

The department utilizes Permanent (automatic) Traffic Recorders (PTR), portable traffic recorders, and manual recording techniques to collect traffic volume data on the trunkline system. The counting network consists of 110 PTR's, 393 portable traffic recorder "A: stations, and 2858 portable traffic recorder "C" stations. PTR data is used to establish seasonal and annual volume trends (refer to Exhibit I). "A" stations are counted for one week, three times a year and are used to determine where patterns change. " $C$ " stations (short counts) are counted once a year for 48 to 96 hours and are used to identify volume changes.

Vehicle classification surveys are conducted year-round at all the permanent traffic count stations by manual observation for 8 and 16 hour periods. This data is used to determine the mix of commercial traffic on the trunkline system.

Special intersection traffic surveys are conducted on a "request basis" primarily for traffic engineering analyses. These surveys usually include 8 -hour manual turaing movement counts and 24 -hour machine counts. Backup, gap-and-delay studies and pedestrian volumes are included, when appropriate.

All traffic volume data is stored on magnetic, tape in the department's central computer. This information is used to estimate present and future traffic on the state trunkline system, analyze traffic flow at specific locations, and monitor annual and seasonal traffic trends.

Data from the PTR stations are published in a monthly report (MDOT \#65) which is available to the public. A magnetic tape of this information is also transmitted to the FHWA in Washington, D.C., to assist in identifying national traffic trends.

On the local road system, the counties and cities submit traffic volume data and vehicle miles of travel, which is incorporated into the "Statewide Needs Program." In addition the MDOT has begun collecting traffic volume data on a limited number of county primary roads as part of the Highway Perfomance Monitoring System (HPMS),




KALAMAZOO

which is reported to the FHWA. This data is collected on a sampling basis and expanded. This traffic volume collection effort may be expanded within the next five years.

As required by the Surface Transportation Act, vehicle speed data is also collected statewide. This information is collected using automatic equipment from 44 stations (see Exhibit II). The data is sent to the FHWA in Washington D.C. on a quarterly and annual basis as part of Michigan's Annual Certification. This certification is accomplished in cooperation with the Department of State Police and the Office of Highway Safety Planning.

The department also conducts spot speed surveys, primarily to evaluate the need for new or modified speed limits. This data is maintained in a computerized file, tabulations of which are available in the Traffic and Safety Division.

## 3. Highway Information

The department maintains several inventories relating to the roadway and highway environment. These data include traffic control devices (signs and signals), horizontal roadway alignment, railroad crossing locations, speed controls, bridge and structure information, intersection geometry, interchange configurations, and roadside roadway features.

Roadside features relate to the highway environment. They include guardrail, utilities, and driveways. Roadway features directly affect capacity and operation and include facility type, laneage, "on-street" parking, lane and shoulder widths, surface type, type of shoulder and curb, type of median, and nompassing zones.

Computerization of the department's highway information has improved the utility, accessibility, and transferability of the data. These inventories are continually being improved and integrated to form the highway component of the departments's evolving transportation information system.

The following highway data systems warrant special mention:
a. Photolog

The department maintains a photolog system which provides a 35 mm sequential film library of all state trunkline roadways and federal forest highways. The system includes a control section-milepoint reference system which is coordinated with the MALI system.

The photolog and viewing equipment are located in the department's Traffic and Safety Division.

The system is used to document and evaluate roadway geometrics traffic control devices and is updated periodically.

# 55 M.P.H. SPEED MONITORING PROGRAM <br> Station Location Map 



For many years MDOT sought a reliable means of obtaining geometric data, in a relatively inexpensive way, that could be used to divide the trunkline system into "peer groups" for accident analysis. The development of MARS now gives us that data - not only on the trunkline system but on many miles of county primary roads. This expands the peer group data base and nontrunkline accidents can be added to the analysis. Being able to use a broader data base improves the overall quality of analysis work since a generally larger number of accidents can be included in the analysis.

The system consists of a standard van in which is mounted sensing devices, and computer hardware and software for gathering data for processing on the MDOT mainframe computer. It utilizes a crew of two. On-board equipment for electronic data collection includes: dual axis rotor tuned gyro, inclinometers, PDP 11/23 computer, disk drive, monitor and keyboard, laser equipped survey instrument, two LORAN-C receivers, and a Kennedy nine track mag tape drive for storing raw data.

Using federal and MDOT survey monuments for reference points, the vehicle follows a preplanned route beginning and ending at a monument. As the route is driven, raw data is collected and stored on the mag tape. The raw data is later processed into final form using the mainframe B7700 computer.

MDOT funds are being used to collect and process the data on trunklines and Federal 402 safety funds finance the the activity on local roads and streets.
c) Sufficiency Rating

MDOT uses a "Sufficiency Rating" system to rank highway segments on the basis of deficiencies in several areas, including safety, surface and base condition, capacity, drainage, and alignment. A completely adequate road would be rated 100. A lower score would reflect deficiencies, according to specific formulae and procedures.

The Safety element of the Sufficiency Rating has been completely revised, more accurately reflecting the area's accident characteristics. Under the new system, the highway network is divided into five roadway types, which are further sub-divided as rural and urban. Each roadway segment's safety rating is generated based on comparison of the segments accident rate with all segments in the same highway type category. A segment with no accidents is assigned the maximum of 30 points; a segment with an average accident rate is assigned 12 points. Segments with less than two rating points are considered in the first priority for improvement.

The Highway Sufficiency Rating Report is published biennially. Exhibit III explains the Sufficiency Rating in further detail.
d) Pavement Management System

The department is also developing a pavement management system (PMS) which rates the pavement surface, based on objective assessment of its quality. PMS is a uniform system which allows Districts to define the condition status of pavements; identify boundaries of potential rehabilitation projects; identify the most cost effective type of rehabilitation projects; establish accurate "lifecycle" rehabilitation cost estimates; forecast future pavement condition status and funding requirements. The system provides the information needed to identify where and how improvements can be made in the design, construction, and maintenance of pavements.
e) Railroad Crossing Data

The Rallroad Safety and Tariffs Division, Bureau of Admministration, maintains a highway-railroad crossing inventory. Information for the inventory is obtained through site inspections and contacts with the various agencies involved and is recorded on grade crossing inspection reports. The inventory data is computerized to provide flexibiltiy in use, analysis and updating.

Addditional inventory information on state trunkline highway-railroad crossings is maintained by the Engineering Services Division, Bureau of Highways. The inventory is updated on a two-to-three year cycle and includes traffic control device information including location, type and condition, crossing surface type (length and condition), road approach type (width and condition), and track data in the immediate vicinity of the crossings.

Also, the following information on state highway-raflroad crossings, obtained from other sources, is maintained by the Engineering Services Division: accident history at or near crossings; vehicular traffic volumes; rail abandonment data; and the Hazard Index Rating of all state trunkline crossings as established by the Railroad Safety and Tariffs Division.
B. Data Analysis

Prior to 1981, data analysis was done using the MIDAS statistically based peer group comparison system. Since the geometric features and traffic control devices were not updated, the "peer group" analysis was suspended temporarily. However "peer group" comparisons have now been reincorporated into the accident data package.

High accident locations are identified based on a minimum threshold table (Exhibit IV). Those thresholds are used to generate lists of locations which warrant further engineering review (Exhibit $V$ ). This list identifies each location where the number of accidents or

# 1985 SUFFICIENCY RATING 

## MICHIGAN STATE TRUNKLINE HIGHWAYS

Prepared by:

# Intercity Transportation Planning Division Bureau of Transportation Planning 

In Cooperation With:

Federal Highway Administration U.S. Department of Transportation

STATE TRANSPORTATION COMMISSION

William C. Marshall, Chairman Rodger D. Young, Vice Chairman Hannes Meyers, Jr.

Carl V. Pellonpaa Shirley E. Zeller William J. Beckham, Jr.

DIRECTOR
James P. Pitz

## 1985 SUFFICIENCY RATING CATEGORIES SURFACE - BASE - CAPACITY - ACCIDENTS



NOTE: - The maximum total sufficiency rating for a highway segment with optimal conditions is 100 points.

## PURPOSE OF SUFFICIENCY RATING

The Michigan Department of Transportation has been conducting sufficiency ratings of the trunkline system since 1961. The sufficiency rating process illustrated in this report includes a systematic evaluation of the condition and relative performance of individual highway segments.

While considerable information is represented from a variety of sources, a key feature of the Michigan Sufficiency Rating is that the roadway condition ratings are made by a single panel of engineers who annually drive and rate the entire state trunkline system. This technique provides a rating system that is uniform in application throughout the state.

As illustrated in the accompanying exhibit, the sufficiency rating is actually made up of four separate rating categories: surface, base, safety, and accidents. The maximum point values assigned to each rating category represents their relative contribution to the total sufficiency rating.

The Sufficiency Rating Report graphically portrays the individual highway segment ratings and other related information for all state trunklines. For each district, the trunkline strip maps are arranged in the following sequence:

1. Michigan Routes
2. U.S. Routes
3. Interstate Routes
4. Connector Routes

The information contained in this report is intended to provide a general systems level overview of the relative condition of the state trunklines. It is intended to serve as an initial planning tool for staff and management to guide development of more comprehensive studies. It is not intended for setting project level priorities, which would require considerably. more information than provided in this report.

In addition to the sufficiency ratings, this report also serves as a single-source document containing a variety of conditions and operational data on the entire trunkline system. It is the intent of the Michigan Department of Transportation, Bureau of Transportation Planning to update this document annually and continually revise and improve its format to better serve its users.

## Description of Terms

The following is a brief description of the terms listed for each highway rating segment. If there is interest in a more technical explanation, please contact the Highway Transportation Planning Section.


## Description of Terms

## ROUTE NUMBER

Routes are arranged numerically by " M " (Michigan) routes, "US" (United States) routes, and "I" (Interstate) routes. Business routes and Business loops or spurs follow their respective M, US or I designation and "connector" roadways are listed last. Unnumbered trunklines were not rated in this report. Route numbers followed by (PCN) identify routes on the state's Priority Commercial Network.

## TOTAL PAVEMENT MILES

2 This is the total district mileage of the route being rated and considers the lengths of divided roadways separately. For example, one mile of f-94 is two pavement miles lorg. It does not include the mileage that duals with, and is assigned to another route.

## TOTAL TRUNKLINE MILES

This is the total centerline mileage of the route number within the district. Route mileage that duals with another route is excluded and PCN portions of a route are considered separately.

## NATIONAL FUNCTIONAL CLASSIFICATION

4 This classification system was initiated by the U.S. Congress in 1968 and is based on the process by which streets and highways are grouped into classes according to the character of service they are intended to provide. Places with a population of 5,000 or more qualify as urban. The abbreviations for the classifications are as follows:

|  | Rural |  | Urbanized \& Small Urban Areas |  |
| :--- | :--- | :--- | :--- | :---: |
| R-PA-I | Principal Art-Interstale | U-PA-I | Prinipipal Art-Interstate |  |
| R-PA-O | Principal Arterial-Other | U-PA-FY | Principal Arterial-Other |  |
|  |  |  | Fwys |  |
| R-MI-A | Minor Arterial | U-PA-O | Principal Arterial-Other |  |
| R-MJ-C | Major Collector | U-MI-A | Minor Arterial |  |
| R-MI-C | Minor Collector | U-COL | Collector |  |
| R-LOC | Local Road | U-LOC | Local Street |  |

## FEDERAL AID SYSTEM

This designation refers to the four systems of major highways shown in the Federal-Aid Systems Allas that qualify for federal funding assistance. The systems include:

| FAI-Federal-Aid Interstate | FAP-Federal-Air Primary |
| :--- | :--- |
| FAS-Federal-Aid Secondary | FAU-Federal-Aid Urban |

## STARTING MILE POST

The starting point of each rating segment is measured from the beginning of the control section log record.

## LENGTH

The length of the rating segment is measured to the nearest tenth of a mile. This length is determined by logical changes in pavement surface type, age, cross section, city/county boundary, classification, etc.

## YEAR OF IMPROVEMENT

This represents the most recent year this rating segment received significant construction work that improved its driving surface condition. Minor work involving short pavement patching, joint repair, shoulder improvements, etc., are generally not identified.

## URBAN-RURAL/PARKING

9 The entire rating segment is either in an urban (U), rural (R). or boundary area. Urban is defined as those incorporated (Act 51) cities or villages as identified by the Local Services Division. Rural is defined as a section outside the boundry of an incorporated city or village. Roadways that are on boundaries between urban and rural areas are shown as (UR). areas between two different urban areas as (UU), and the central business district is coded (CBD). Fringe areas located outside of incorporated city limits but having urban traffic characteristics are shown as (UA).
The Parking Codes are:
0 - No Parking
1 -. Parking one side
2 - Parking both sides

## Description of Terms . . .Continued

## SURFACE WIDTH/TYPE

This is the predominate width (in feet) of the pavement for the rating segment. It represents the width of driving surface (excluding shoulders) in rural areas and the distance between curbs in urban areas.
The surface type codes are:
BIT - Bituminóus over flexible or aggregate base
RGD - Concrete (Rigid)
CMP - Bituminous over concrete or brick (Composite)
BRK - Brick
SLC - Bituminous seal coat surface treatment
SURFACE CONDITION
There are two different evaluation systems represented on this line. The first number is based on the traditional 5 point scale (1 being the best) that subjectively evaluates the surface condition according to the criteria listed below. The extent of surface deterioration is based on the observed amount and severity of pavement cracking, faulting, wheel tracking, patching, etc.

| Code | Description |
| :---: | :--- |
| 1 | Very little pavement deterioration <br> 2 |
| 3 | Some initial deterioration but not yet requiring <br> appreciable amounts of maintenance <br> Occasional deterioration requiring routine <br> maintenance operations |
| 4 | Frequent occurance of surface deterioration <br> requiring more extensive maintenance |
| 5 | Extensive surface deterioration requiring heavy <br> maintenance |

The second number is based on the new 10 point scale (1 being the best) recently developed by the Materials and Technology Division. These ratings are more objective in that they are derived from an actual counting of cracks occuring in a 500 foot rating segment and quantifying the severity of pavement stress in designated categories. The number shown represents the evaluation made by the Bureau of Transportation Planning's engineers in conjunction with their normal field survey. The rating only represents one randomly selected 500 foot sample within the iotal sufficiency segment.

## 30TH HIGH HOUR

12 This term represents an estimated hourly traffic volume commonly used to guide future highway designs or measure existing traffic flow characteristics. The source of this estimate is the Trunkline Vehicle Miles (TVM) record developed in the Bureau of Transportation Planning.

## AVERAGE DAILY TRAFFIC (ADT)

This is a basic traffic volume estimate that represents the number of vehicles passing a particular point on a highway during a period of 24 consecutive hours, averaged over 365 days. This statistic is also derived from the TVM record.

## PERCENT COMMERCIAL VEHICLES

This estimated number is also taken from the TVM record and represents the percentage of larger single unit trucks or truck tractors with trailers or semi-trailers in the traffic stream.

## PERCENT SIGHT RESTRICTION

This represents the proportional amount of marked "no passing zone" distance for the highway segment. Although only measured for one direction in the field, it is assumed to be the same for the other direction.

## ACCIDENT RATE

In response to requests by the Traffic \& Safety Division (June 1985), there are two separate accident rate calculations included in this report. For the longer rating segments (greater than 0.5 miles), the rate is calculated as the number of accidents occurring per 100 million vehicle miles of travel. For the shorter segments ( 0.5 miles or less) the rate is calculated as the number of accidents occurring per million vehicles. This latter accident rate calculation is intended to act more like a "spot" accident rate rather than an average per length and is considered more representative of accident analysis for shorter roadway segments. The 0.5 mile dividing point was initially selected as a trial for this report and the length may be revised in future reports. The accident rate calculations are based on 1983 traffic and accident data.

## Description of Terms . . .Continued

## NUMBER OF ACCIDENTS

This represents the number of accidents found on the rating segment. This statistic originates from the Accident Master data file for the year indicated. Sufficiency segment mile points are equivalenced with corresponding points referenced by the Michigan Accident Location Index (MALI) system.

## CAPACITY POINTS

This item represents an evaluation of a section of bighway to carry existing traffic volumes. A capacity index is computed and then related to a conversion table to determine the corresponding capacity value out of 30 possible points. Factors used in calculating the rural index include: 30th High Hour, lane width, percent sight restriction, percent commercial traffic, and the 1965 Highway Capacity Manual's Level of Service " $D$ " hourly capacity volumes. The urban index capacity factors include: 30 th High Hour, population and hourly capacities based on surface width, parking, type of traffic operation and its location within an urban area.

## SURFACE POINTS

This item represents a relative evaluation of the pavement's surface, including its shoulders or curbing. The maximum value is 25 points and is calculated using a combination of factors like: surface life expectancy, lane and shoulder width design guidelines, and observed pavement deterioration.

## BASE POINTS

This item has a maximum value of 15 points and represents an evaluation of the grading materials beneath the pavement surface. It is calculated using a combination of condition factors related to soil, sub-base, drainage and seasonal load restrictions.

## ACCIDENT POINTS

This item is allocated a maximum of 30 points and is based on the relative accident experience of the particular roadway segment. The state's highway network is divided into. five roadway types: freeway, divided, center lane for left turns one-way and two-way undivided. Each type is further divided into urban/rural, and also segment length (greater or less than 0.5 miles). This produces 20 separate accident rate tables from which corresponding accident point values are derived. This methodology is based on the June 1985 recommendation of the Traffic \& Safety Division.

22 TOTAL SUFFICIENCY RATING
This is the summation of the individual points assigned to the capacity, surface, base and accident categories. The maximum total sufficiency value for an optimal roadway segment is 100 points.

## PROGRAMMED

23. This represents the major highway projects known to be programmed for the fiscal year indicated. The letter following the year indicates whether the project is categorized as either a Preserve, Improve, or Expand type of project. Only projects fikely to alter the sufficiency ratings are included. For example, a resurfacing project would be listed, but bridge repair or landscaping projects would not be shown.

## CONTROL SECTION

24 This represents the control section numbers identified in the MDOT Control Section Atlas.
$\mathrm{M}-2 \mathrm{G}$
82.3 TOTAL PAVE. MI
$\mathbf{8 2 . 3}$ TOTAL T.L. MI.


## 1982-1984 Safety Programs Unit Minimum Accident Thresholds



| 37011 02.59 | US-27ER | BROOMFIELD | ROAD | UNICN TWP | TOTAL | ACCIDEN | NTS | 94 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 32 LOCATIONS | 5 Lane-2 | Way/Tangent |  | Urban/S ignal |  | 12 ft . | Lan | c/Curb |  |
| Cark | 35 | 13.7 | 19.7 | 33.4 | 25 | 40\% | OF | $94=$ | 37 |
| Rignt Angle | 22 | 8.3 | 13.7 | 22.8 | 15 | $1 \%$ | OF | $94=$ | 0 |
| Left Turn | 30 | 8.9 | 10.7 | 19.6 | 15 | $1 \%$ | OF | $94=$ | 0 |
| Rear-End | 32 | 25.0 | 29.9 | 55.7 | 20 | $1 \%$ | OF | $94=$ | 0 |

REMARKS:

₹巨MARKS:

accident type exceeded its threshold value. The thresholds can, at the analyst's option, be predetermined or calculated through statistical analysis techniques. There are threshold values for the total accidents and for 24 accident types. The threshold table lists each of those "outliers" and shows the number of accidents for each accident type for which the threshold was exceeded.

The listing in Exhibit $V$ also includes a minimum percent for certain acident types and the mean, standard deviation and upper confidence level for all locations with similar characteristics (the "peer group" comparison). This affords the engineer the opportunity to assess the significance of the accident pattern in the context of similar locations statewide.

Research continues towards integrating the best aspects of both the threshold and "peer group" techniques. The goal is to develop a system which identifies only locations with disproportionate and numerically significant accident patterns.

Development of the computerized freeway interchange/accident data system accomplished through a contract with Michigan State University, funded by the Office of highway Safety Planning is now essentially complete. This program allows us to sumarize traffic and roadway accident data, and prioritize further analysis by type of freeway interchange and by similar elements (such as ramp type) within interchange areas. The system is accessible through any terminal connected to the MDOT computer and offers information in three different report formats.

The department continues to develop and enhance the MIDAS model. The system being designed includes an analysis of alternative corrective treatments now being developed as "MIDAS Predictor Equations" under contact by Michigan State University.

In-depth analyses of locations utilizes various MIDAS printouts (Exhibits VI - XII). This package includes a summary of accidents by approach; a one line printout of each accident; accident distribution by hour (with volume distribution), day, month, and year. The reports, in most cases, eliminate the need for collision diagrams. MIDAS also provides before-and-after accident information, which is helpful in the evaluation of safety improvements.

Accident information is available for the previous nine years and for a part of the current year.
C. Engineering Studies

Primary responsibility for accident surveillance on the state trunkline system is assigned to the Traffic and Safety Division's Safety Programs Unit. This surveillance/analysis effort is accomplished annually using the most recent three years of accident data as a basis. The threshold tables described in (B) are the source of the location review list.


MICHIGAN DEPARTMENT OF TRANSPORTATION TRAFFIC AND SAFETY DIVISION MICHIGAN DIMENSIONAL ACCIDENT SURVETLLANCE SYSTEM (MIDAS)

INTERSECTIONPROFILE

LOCATION: US-27ER AT BROOMFIELD ROAD
CITY/VILLAGE/TOWNSHIP: UNION TWP
COUNTY: ISABELLA COUNTY

INTERSECTION TYPE: 4 LEGS - CROSS - SIGNAL
$N$
0


AUGUST 25. 1986
DIST 5 CS 37011 MP 2.59 (MALY), 2.55 (PIOTOLOG) US-27BR AT EROGMFIELD ROAD UNION TWP ISABELLA COUNTY




1 MTEASECTION ACCIDENTS: 1-1-82 THRU 12-3:84 (3.OO YEARS)

| Number of accidenis rit type |  |  |  |  |  |  |  |  |  |  |  |  |  | WET | ERC ICY | E N T DARK | ACC PER |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| aprepgain <br> DIRECIGON | INJ ACD. | $\begin{aligned} & \text { FAr. } \\ & \mathrm{ACl} \text {. } \end{aligned}$ | roti. <br> ACC | HEAD ()N | $\begin{gathered} \text { SS } \\ \text { PASS } \end{gathered}$ | SS MEET | ANGL. | LETY rURN | $\begin{aligned} & \text { RIGHT } \\ & \text { TURN } \end{aligned}$ | $\begin{aligned} & \text { REAR } \\ & \text { END } \end{aligned}$ | BACK UP | PARK | OTHER |  |  |  | MILLION VEHICLES |
|  | 8 | O | 24 | 0 | $\bigcirc$ | 0 | 4 | 9 | 0 | 11 | 0 | $\bigcirc$ | 0 | 29.2 | 46.7 | 25.0 | 2.62 |
| 3007 H B0UH10 | 11 | 0 | 30 | 0 | 1 | 0 | 7 | 9 | 0 | 9 | 1 | 0 | 3 | 36.7 | 13.3 | 50.0 | 3.28 |
| E 5.59 EOUJJ | 3 | 0 | $\because 5$ | 1 | 0 | 1 | 5 | 10 | - | 7 | 0 | 0 | 1 | 24.0 | 20.0 | 48.0 | 0.00 |
| WEET POUNO | i | 0 | 15 | 1 | 0 | 0 | 6 | 2 | 1 | 5 | 0 | 0 | 0 | 6.7 | 13.3 | 10.0 | 0.00 |
| S.OO IFAR TOTAL | 26 |  | 94 | 2 | 1 | 1 | 22 | 30 | 1 | 32 | 1. | 0 | 4 |  |  |  |  |
| average per iear |  | 0.0 | 31.3 | $0 ;$ | 9.3 | c. 3 | 73 | 10.0 | 0.3 | 10.7 | 0.3 | 0.0 | 1.3 |  |  |  |  |
| FEERCENI Ol P TOMAI. | 27.7 | 0.0 | 100.0 | $\because 1$ | 1.1 |  | 23.4 | 31.3 | 1 ; | . 34.19 | 1.1 | 0.0 | 4.3 | 26.6 | 16.0 | 41.5 |  |
| EXJECTFO A.d: | 0.0 | 1) 1 | 9.0 | 0.0 | 0.0 | 6.0 | 0.0 | 0.0 | 0.0 | 0.0. | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |  |
| OIFF IN ACCIGNI | 8.7 | 0.0 | 31.3 | 0.7 | 0.3 | 0.3 | 7.3 | 10.0 | 0.3 | 11). 7 | 0.3 | 0.0 | 1.3 | 8.3 | 5.0 | 13.0 |  |4．

I NTERSECTIDN
PROFILE
DIST 5 CS 37011 MP： 2.59 （MALII， 2.55 （PHOTOLOG）US－27ER AT BROOMFTELD ROAD UNION TWP ISABELLA COUNTY



> MICHIGAN DEPARTMENT OF TRANSPORTATION

TRAFFIC ANO SAFETY DIVISION
$08 / 25 / 8 \mathrm{G}$
MICHIGAN DIMENSIUNAL. ACCIDENT SURVEILLANCE SYSTEM (MIDAS)

INTERSECTIONOROFILE
OIST 5 CS 37011 MP 2.59 (MALI). 2.55 (PHOIOLOG) US-27BR AT BROOMFIELD ROAD UNION TWP ISABELLA COUNTY


DISTRIBUTION BY OAY OF WEEK

| P $20-$ |  |  |  |  | 21. |  | x $\times 1$ | -20 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | XX | XX | $x \times$ |  |
|  |  |  |  |  | XX | XX | XX |  |
|  |  |  |  |  | XX | $x \times$ | XX |  |
|  |  |  |  |  | XX | Xx | $x \times$ |  |
| E-15- |  |  |  |  | XX. | $x \times$ | XX | -15 |
|  |  | XX |  |  | XX | XX | XX |  |
| R |  | XX |  |  | XX | $x \times$ | XX |  |
|  |  | XX |  |  | XX | XX | XX |  |
| C |  | $x \times$ |  | XX | XX | xx | XX | -10 |
| $E^{10-}$ |  | $\mathrm{x} \times$. |  | XX. | XX. | XX | $x \times$ |  |
|  |  | $x \times$ |  | XX |  | XX | XX |  |
|  |  | $x \times$ |  | XX | XX | XX | XX |  |
| $N$ |  | Xx |  | X ${ }^{\text {x }}$ | XX | XX | XX |  |
|  |  | $x \times$ |  | XX | XX | XX | XX |  |
| T 5- | $x \times$. | $x \times$. | . Xx | Xx. | . $\mathrm{x} \times$. | $x \times$ | Xx |  |
|  | Xx | $x \times$ | $x \times$ | XX | $\cdots \mathrm{XX}$ | $x \times$ | XX |  |
|  | XX | XX | XX | XX | XX | $x \times$ | $x \times$ |  |
|  | XX | x ${ }^{\text {x }}$ | XX | $x \times$ | Xx | XX | $\times \mathrm{x}$ |  |
|  | x $\times$ | $x \times$ | $x \times$ | x $\times$ | XX | x $\times$ | Xx |  |

OISTRIBUTION BY MONTH OF ALL YEAR


INYERSECTION TYPE : 5 LANE $2 \cdot$ WAY SIGNIALIZEO
LOCATION: US-27ER AI BROOMFIELOROAQ UNOON TWP , ISABELLA COUNTY

DISTRICT 5 CONTPOL SECTION 37O11 MILFPOINT 2.59

| D15T | ACCIUENTYYPE |  | VIOLATOR (OR VEH 1 ) |  |  |  |  | SECOND VEHICLE |  |  | WEATH | $\begin{aligned} & \text { SRF } \\ & \text { CND } \end{aligned}$ | LIGITT | VEH/ CIRCUM | NUMBER OF INUURIES |  |  |  |  |  |  | $\begin{gathered} \text { DATE } \\ \text { OF } \\ \text { ACCIDENT } \end{gathered}$ | ACCONT REPDRT NuMBER |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FROM |  |  |  |  |  | HAZRD |  |  |  | HAZRD |  |  |  |  |  | Jury |  | AS |  | PRP |  |  |  |  |
| ISCN |  |  | DR | INTENT | 1 MPACT | ACT' N | DR | INTENT | IMPACT | ACT'N |  |  |  |  | - | A | B | c | 0 | DMG |  |  |  |  |
| 2.59 | 2-VEH | HD. LT | 5 | L-TURN | REAR-R | F YLD | N | GO StR | FRNT-R | NONE | CLFAR | WET | DK-SI. |  | 0 | 0 | 0 | $\bigcirc$ | 3 | $\times$ | FRI | 12/16/83 | 6PM | 241372 |
| 2.55 | 2-VEH | HD-LT | 5 | GO STR | FRONT | F YLD | N | L-TURN | SIDE-R | ( NBK N + | CLEAR | DRY | DK-SL |  | 0 | 2 | 1 | 0 | 0 |  | MON | 11/7/83 | 7PM | 209745 |
| 2.59 | 2-VEH | Ho-LT | S | GO STR | FRONT | NONE | N | L-TURN | SIDE-R | NONE | RAJN | WET | DK-SL |  | 0 | 0 | 0 | 1 | 3 |  | THU | 10/25/84 | 7 PM | 217135 |
| 2.59 | 2-VEH | RE-ST | 5 | GO STR | FRONT | close | S | STOPFD | REAR | NONE | RAIN | WET | OK-SL | 1/OUIL | 0 | 0 | 0 | 0 | 3 | $x$ | SAT | 10/27/84 | 11 PM | 2297 t1 |
| 2.59 | 1-VEH | FX OB | S | GO STR | FRONT | none |  | OFF RD |  |  | CIEAR | BRY | day |  | 0 | 0 | 0 | 1 | $\bigcirc$ |  | THU | 5/31/84 | 6PM | 110644 |
| 2.59 | 2-VEH | Rt-DR | S | STRTNG | FRONT | F YL.D | W | GO STR | REAR-R | NONE | SNOW | WET | DAY |  | 0 | 0 | 0 | 0 | 3 | $x$ | MON | 3/ 5/84 | 2PM | 53983 |
| 2.59 | 2-VEH | HD-LT | S | L-TURN | FRNT-L | $F$ Y LD | N | GO STR | FRNT-L | F YLD | CLEAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 2 | $x$ | THU | 10/11/84 | NOON | 203082 |
| 2.59 | 1-VEH | FX OB | 5 | R-TURN | SIDE-R | WR LN |  | ON RD |  |  | SHOW. | ICY | DAY |  | 0 | 0 | 0 | 0 | 1 | $x$ | THU | 12/6/84 | NOON | 274999 |
| 2.59 | 2-VEH | HD-LT | 5 | L-TURN | FRNT-R | $f$ Yibu | N | - CO STR | FRONT | NONE | CLEAR | DRY | DK-SL |  | 0 | 0 | 0 | 2 | 0 |  | THU | 11/29/84 | 10PM | 237359 |
| 2.50 | 3-VEH | RE-ST | 5 | GO STR | FRONT | CLOSE | S | STOPPO | FERONT | NONE | SNOW | WET | DAY |  | 0 | 0 | 0 | 2 | 1 |  | FRI | 11/5/82 | NOON | 210267 |
| 2.60 | 2-VEH | RE-ST | S | AV VEH | SIDE-R | NORE | S | AV VEH | REAR-L | NONE | SNOW | ICY | DAY |  | 0 | 0 | 0 | 0 | 2 | $x$ | MON | 1/4/82 | 4 FM | 15190 |
| 2.60 | 2-VEH | RE-DR | S | GO STR | FRNT-R | Close | 5 | R-TURN | REAR-L. | NONE | RAIN | WET | DK-St. |  | - | 0 | 0 | 0 | 7 | X | WED | 2/16/83 | 6PM | 29458 |
| 2.60 | $2-\mathrm{VEH}$ | RE-ST | 5 | GO STR | FRNT-L | Close | 5 | GO STR | SIDE-R | NONE | ClEAR | DRY | DK-SL |  | 0 | 0 | 0 | 0 | 5 | X | SUN | 7/22/84 | 1 AM | 166850 |
| 2.61 | 2-VEH | RE-ST | S | CHING L | REAR-R | WR LIN | S | GO STR | FRNT-R | HOTVE | CLEAR | DRY | DK-SL |  | $\bigcirc$ | 0 | 0 | 0 | 6 | X | SUN | 12/11/83 | 2 AM | 241332 |
| 2.61 | 2-VEH | SS-SM | S | CHING L | FRNT-R | WR LN | S | GO STR. | SIDE-L. | NONE | CleAR | DRY | DK-SL. |  | 0 | 0 | 0 | 0 | 4 | x | MON | 7/11/83 | 10PM | 139022 |
| 2.65 | 2-VEH | AN-DR | S | L-TURN | FRONT | F YLD | N | GO STR | SIUE-L | NONE | CLEAR | DRY | DK-SL |  | 0 | 0 | 0 | 1 | 1 |  | FRI | 8/31/84 | 9PM | 178904 |
| 2.62 | 2-VEIf | BCKNG | 5 | BACKNG | REAR-R | HORE | 5 | PASSNG | [RNT-L | NONE | CLEAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 2 | $x$ | MON | 6/ 4/84 | 4 PM | 112438 |
|  |  |  |  |  |  |  |  |  |  | TBOU | APP |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 258 | 2-VEFI | SS-OP | E | GO:STR | FRONT | WR L.N | W | STOPPD | FRONT | NONE | CLEAR | DRY | DK-SL |  | 0 | 0 | O | 0 | 4 | X | SAT | 9/18/82 | 10PM | 174997 |
| 2.58 | 2 2-VEH | HD-LT | E | L-TURN | FRNT-R | F YLD | W | GO STR | FRONT | NONE | CLEAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 2 | X | MON | 11/22/82 | NOON | 228090 |
| 2.58 | 2-VEH | HD-ON | E | R-TURN | SIDE-L | WR LN | W | 1. TURN | TRNT-R | WR EN | CLEAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 3 | $x$ | SAT | 3/ 5/83 | 2PM | 44186 |
| 2.58 | 2 -VEH | HD-LT | E | GO STR | F RNT-L | WR LN | W | I-IURN | FRNT-L | F YLo | Clear | DRY | $\mathrm{OK}-\mathrm{St}$. |  | 0 | 0 | 0 | $\bigcirc$ | 4 | X | FRI | 2/11/83 | 9 PM . | 34733 |
| 2.59 | 2-VEH | DU-LT | E | L-TIRN | SIDE $R$ | TURN | E | L-TURN | FRNT-L | NONE | CLEAR | DRY | OAY |  | 0 | 0 | 0 | 0 | 5 | X | MON | 7/26/82 | 9AM | 144304 |
| 2.59 | 2 -VEII | AN-ST | E | GO STR | FRONT | F YLD | S | GO STR | REAP-R | NONE | CLEAR | ICY | day |  | $\bigcirc$ | $\bigcirc$ | 0 | 0 | 3 | $\times$ | MON | 2/ 1/82 | IIAM | 40804 |
| 2.59 | 2-VEH | $A N-S T$ | E | GO STR | FRNT-R | F YLD | N | GO STR | FRONT | NONE | SNOW | WET | DK-SL |  | $\bigcirc$ | $\bigcirc$ | 0 | 0 | 2 | X | tue | 12/28/82 | 6PM | 255364 |
| 2.59 | 2-VEH | AN-ST | E | GO STR | FRONT | F YLD | 5 | GO STR | SIDE-R | NONE | CLEAR | DRY | DK-SL |  | 0 | 0 | 0 | 0 | 3 | $x$ | tue | 12/21/82 | 7 AM | 255455 |
| 2.59 | 2-VEI | RE-ST | E | GO STR | FRNT-L | close | E | L-TURN | REAR: | NONE | SNOW | ICY | DK-SL |  | 0 | $\bigcirc$ | 0 | 0 | 10 | X | SAT | 4/ 3/82 | 10PM | 76179 |
| 2.59 | 2-VEH | RE-ST | E | STOPFD | REAR | NONE | E | GO STR | FRNT-R | NONE | CLEAR | ICY | Day |  | 0 | 0 | 0 | 0 | 2 | $x$ | MON | 2/ 1/82 | 11AM | 40803 |
| 2.59 | 2-VEH | HLCLT | E | t-TURN | REAR-R | F YLD | W | GO STR | FRNT-R | NONE | RAIN | WE I | OAY |  | 0 | 0 | 0 | 0 | 2 | $x$ | SAT | 11/19/83 | 9AM | 209801 |
| 2.59 | 2-VEH | HO-LT | E | L-TURN | FRNT-L | F YL.O | N | GO STR | FRNT-L | NONE | CLEAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 2 | $\times$ | MON | 9/5/83 | 6PM | 158838 |
| 2.59 | 2-VEH | HD-LT | E | L-TURN | FRNT-R | F YLD | W | GO SIR | FRNT-L. | NONE | CLEAR | DRY | DK-SL |  | 0 | 1 | 0 | 0 | 3 |  | SAT | 10/ 1/83 | 11PM | 179854 |
| 2.59 | 2-VEH | HD-LT | E | L-TURN | REAR-R | F YLD | W | GO STR | FRNT-R | NONE | RAIN | WET | DK-SL |  | 0 | 0 | 0 | 0 | 2 | $x$ | FRI | 2/18/83 | 6PM | 29462 |
| 2.59 | 2-VEH | Hot-t T | E | L-TURN | FRNT-L | F YLD | W | GO STR | FRNT-L | HONE | RAIN | WET | DK-SL |  | 0 | 0 | 0 | 0 | 6 | $x$ | SAT | 11/19/83 | 8PM | 209748 |
| 2.59 | $2-\mathrm{VEH}$ | RE-ST | E | GO STR | FRONT | NONE | E | STOPPD | REAR | NONE | CLEAR | DRy | DAY | 1/DF | 0 | 0 | 0 | 0 | 9 | $x$ | WFD | 11/7/84 | 7 AM | 237397 |
| 2.59 | 2-VEH | H0-LT | E | L-TURN | FRNT-R | F YLD | W | GO STR | FRNT-L. | NONE | CIEAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 2 | X | FRI | 11/16/84 | 11 AM | 237437 |
| 2.59 | 2-VEH | RE-ST | E | GO STR | FRONT | Close | E | L-IURN | REAR | NONE | CLEAR | WET | DAWN |  | 0 | 0 | 0 | . | 2 |  | MON | 11/19/84 | 7AM | 237436 |
| 2.54 | 2-VEH | RE-ST | E | CHING 1 | FRNT - 1 | Close | E | STOPPD | REAR-R | NONE | CIEAR | DRY | DAY |  | 0 | 0 | $\bigcirc$ | 0 | 1 | $x$ | THW | 3/1/84 | 5PM | 53986 |
| 2.59 | 1-VEH | OTIER | E | GO STR | Otier | NONE |  |  |  |  | Cl.EAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 2 | $x$ | SAT | 2/11/8.1 | 3PM | 35540 |
| 2.59 | 2-VEH | RE-ST | E | GO STR | FRNT-R | fast | $E$ | STOPPD | REAR-1. | NONE | SNOW | ICY | OK-SL | 1/SKID | $\bigcirc$ | 0 | 0 | 0 | 10 | $x$ | SAT | 2/ 4/84 | 10PM | 35558 |
| 2.59 | 2-VEH | RE-ST | E | GO STR | FRONT | close | E | STOPPD | REAR | NONE | CLEAR | ICY | DK-St. |  | 0 | 0 | $\bigcirc$ | 0 | 4 | X | SAT | 2/ 4/84 | BPM | 35559 |
| 2.59 | 2-VFH | AN-TN | E | GO SFR | SIDE--L | F YLD | S | GO STR | FRONT | HONE | CLEAR | ORY | OK-St. |  | $\bigcirc$ | $\bigcirc$ | 0 | 1 | 2 |  | THUS | 6/28/84 | MIDN | 141283 |

INTERSECTION ACCIDENTAPROFILE
INTERSECTION TYFE: 5 LANF 2-WAY SIGNALIZED
LOCATION: US-27BR AT BROOMFIELD ROAD UNION FWP . ISABELLA COUNTY
DISTRICT 5 CONTROL SECTION 37011 MILEPOINT 2.59

| DIST | $\begin{gathered} \text { ACCIDENT } \\ \text { TYPE } \end{gathered}$ | VIOLATOR (OR VEH 1) |  |  |  |  | SECOND VEHICEE |  |  |  |  |  |  | NUMBER OF INJURIES |  |  |  |  |  | DATE | ACCDNT |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FROM |  |  |  |  | HAZRD |  |  |  | HAZRD |  | SRF |  | VEH/ |  | J |  | AS |  | PRP | * | REPORT |
| ISCN |  | DR | INTENT | IMPACT | ACT' N | DR | INTENT | IMPACT | $A C T$ ' $N$ | WEATH | CNO | I.IGHT | CJRCUM | F | A | B | C | 0 | DMG | ACCIDENT | NUMBER |

NORTHEOUND APPROACH


INTERSECTION ACCIDENT PROFILE
INTERSECTIOH TYIE : 5 LANE 2 -way SIGNALIZED
LOCATIOA: US-27BR AT BROOMFIELD ROAD UNION TWP . ISABELIA COUNTY
DISTRICT 5 CONTROL SECTION 370:1 MILEPOINT 2.59


## WESTBOUNG APPRUACI

| 2.57 | 2-VEH | AN-DR | W | STRTNG | FRNT-L. | F YLO | N | GO STR | SIDE-R | NONE | CLEAR | DRY' | day |  | 0 | 0 | 0 | 0 | 3 | $x$ | SUN | 6/20/82 | NOON | 122405 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2.59 | 2-VEII | HO-LT | W | L-TURN | REAR-R | F YLD | E | GO STR | FRNT-R | NONE | Cliear | DRY | DAY |  | O | 0 | 0 | 0 | 6 | $x$ | Thu | 10/7/82 | 10PM | 188091 |
| 2.59 | 2-VEIS | RE-St | W | GO STR | REAR-R | NONE | W | GO STR | FRNT-R | NONE | SNOW | ICY | DARK |  | 0 | 0 | 0 | 0 | 3 | $x$ | WED | 1/20/82 | 1 PPM | 15184 |
| 2.59 | $2-\mathrm{VEH}$ | RE-RT | w | R-TURN | FRNT-R | WR LN | W | GO STR | REAR-L | NONE | Clear | DRY | DAY |  | 0 | 0 | 0 | 0 | 4 |  | MON | 6/28/82 | 2PM | \$22352 |
| 2.59 | 2-VEH | RE-ST | W | GO STR | FRONT | close | W | R-IURN | REAR | NONE | CLEAR | DRY | DAy |  | - | 0 | - | 0 | 2 | $x$ | THE | 4/8/82 | $3{ }^{\text {PM }}$ | 76190 |
| 2.59 | 2-VEH | AN-YN | W | L-TURN | FRNT-R | F Y fo | 5 | GO STR | FRNT-L | NONE | Clear | DRY | DAY |  | 0 | 0 | 0 | 1 | 3 |  | WED | 8/ 3/83 | 1 PM | 133840 |
| 2.59 | $2-\mathrm{VEH}$ | AH-TN | W | GO STR | FRNT-1. | FAST | S | L-TURN | SIDE-L | NONE | CLEAR | WET | OK-SL | 1/0UIL | 0 | 0 | 0 | 0 | . |  | SUN | 2/ 6/83 | 1AM | 21589 |
| 2.59 | 2-VEH | AN-DR | W | Cfing L | FRNT-R | WR I.N | W | GO STR | SIDE-L | NONE | CLEAR | DRY | day |  | 0 | 0 | 0 | 0 | 7 | $x$ | Thu | 5/ 5/83 | 4 PN | 7876.1 |
| 2.59 | 2-VEHI | RE-ST | W | GO STR | FRNT-L | NONE | W | GO STR | FRNT-R | NONE | Clear | DRY | OK-SL |  | 0 | 0 | 0 | 0 | 3 |  | SAT | 9/17/83 | 1OPM | 170236 |
| 2.59 | 2-VEH | HD-LT | W | GO STR | GIDE-L | NONE | E | L-TURN | FRNT-L. | flone | CLEAR | DRY | DAY |  | 0 | 0 | 0 | 0 | 2 | x | tue | 6/12/84 | 4FM | 141285 |
| 2.59 | $2-\mathrm{VEH}$ | RE-ST | W | GO SIR | FRONT | close | W | STOPPD | REAR-L | NONE | Cl.EAR | DRY | OK-St. |  | 0 | 0 | 0 | 1 | 3 |  | FRI | 7/13/84 | 1 IPM | 135335 |
| 2.59 | 2-VEH | HD-ON | W | R-TURN | FRNT-1 | NONE | E | L. - TURN | REAR-R | NONE | Clear | ORY | DAY |  | 0 | 0 | $\bigcirc$ | 0 | 2 |  | TUE | 9/ 4/84 | 5PM | 182135 |
| 2.59 | $2-\mathrm{VEH}$ | AN-ST | W | GO STR | FRONT | Close | N | GO STR | FRNT-L | NONE | CI.EAR | ORY | DK-St |  | 0 | 0 | 0 | 0 | 3 | X | FRI | 6/15/84 | IAM | 122527 |
| 2.61 | 3-VEH | AN-DR | w | L-TURN | SIDE-L | F YLD | N | GO STR | FRNT-L | NONE | SHOW | ICY | DK-SL |  | 0 | 0 | 1 | 1 | 4 |  | SAT | 2/13/82 | 8AM | 40755 |
| 2.61 | 2-VEt | RE-DR | W | -TURN | REA | YLD | N | GO STR | FRONT | mone | CIEAR | DRY | JAY |  | $\bigcirc$ | 1 | 0 | $\bigcirc$ | 1 |  | TUE | 5/10/83 | 1 P | 78 |

As part of that effort, a TOPICS Program (Traffic Operations Program to Improve Capacity and Safety), managed by the Safety Programs Unit, is responsible for an intensive periodic review in 15 large urbanized areas and 17 smaller cities with population greater than 10,000 . That effort includes coordinated identification and analysis of deficiencies on the local system by staff in the Safety Programs Unit funded by a Section 402 Community Assistance grant. The TOPICS studies are very comprehensive, including the identification of operational and capacity deficiencies. The program emphasizes lower cost corrective countermeasures such as improved signs, signals or pavement markings, parking prohibitions, traffic signal modifications, and minor construction projects.

The process followed to carry out accident surveillance is as follows:

1. Location Review List

Computer listings are generated of all locations exceeding minimum thresholds of accidents or exceeding a minimum threshold for any of 24 accident types. The listing can also be generated using statistical techniques.

A second source of review locations are the Traffic and Safety engineers, located in the department's district offices who are familiar with all state trunkline highways in their area. They are aware of new and proposed development and other conditions which will impact safety. In addition, the department is contacted by the public, police agencies, local governmental officials, and others calling attention to locations where accident concentrations are, or may be developing.
2. Preliminary Analysis

Additional accident data developed in conjunction with the location review list is preliminarily reviewed in the office. That effort may include review of the photolog, traffic signal inventory, signal timing, intersection drawings, and other information included in Traffic and Safety Division files. The purpose of this preliminary review is to determine if the identified accident concentration is unusual and warrants further review of if action has been initiated which addresses the accident concentration.

The entire list and those locations noted for further review are then sent to the district traffic and safety engineers and affected units in the Traffic and Safety Division for further review and comment.
3. Final Analysis and Identification of Corrective Countermeasures

After preliminary analysis, a field review may be scheduled including a Safety Programs Unit representative, the district traffic and safety engineer, and other affected Traffic and Safety Division staff and local interests. At that time possible corrective countermeasures are identified. The conclusions of that review are documented in correspondence prepared by the Safety Programs Unit.

If the proposed corrective countemeasure requires construction, the following process is followed:
a) The Geometrics Coordination Unit develops proposed alternate geometric schemes with cost estimates and transmits a recommended plan to the Safety Programs Unit.
b) Funding may be recommended by the Safety Programs Unit based on the projects anticipated cost-effectiveness. Candidate projects are generally recommended when the expected "time of return," in safety benefits, is less than 10 years.
c) State and federal environmental requirements are fulfilled and any impact reviews of the proposed project.are initiated.
d) The recommended functional layout is transmitted to the district for review and for discussion with local officials. The district traffic and safety engineer secure informal concurrence from local agencies required to participate in the project.
e) The Geometrics Coordination Unit makes necessary changes resulting from the district review and transmits the plan to the Design Division for development of plans, estimates, and specifications.

The TOPICS reviews follow basically the same procedures, except that they include locations on both the state trunkline and nontrunkline systems. The resultant review is more comprehensive and detailed, identifying significant accident concentrations and operational deficiencies. The TOPICS reviews are conducted within the framework of local Metro Planning Organizations (MPOs) responsible for managing and coordinating transportation activities in the urbanized areas. The final TOPICS reports are offered as the traffic engineering element of the TSM process. Local agencies may apply for non trunkline $\operatorname{HES}$ funding through the Local Services Division (See Appendix II).
D. Establishing Priorities

1. Time-of-Return Analysis.

The Department determines the time-of-return (T.O.R.) or the number of years to amortize safety projects. If the anticipated TOR is less than ten years, programming of the project may be requested in a future fiscal year "call for projects."

The anticipated reduction in accidents at a given location is estimated using data collected from previous before-and-after accident studies. National Safety Council accident costs are used to establish economic benefits. Attached is a copy of a worksheet (ExhibitXIII) used to evaluate accident costs, expected accident reductions, and anticipated benefits.

COMPUTED BENEFITS DERIVED THROUGG ACCIDENT REDUCTION
Location $\qquad$ City/Twp. $\qquad$ County $\qquad$
The method of evaluating accident costs, used below, is given on page 67 of Roy Jorgensen's report of Highway Safety Improvement Criteria, 1966 edition. This same method is given in the Bureau of Public Roads IM21-3-67.

In the following amalysis the costs provided by the National Safety Council are: 1984 values

Death - $\$ 220,000$
Nonifatal Injury - $\$ 9,300$
Froperey Damage Accident - \$1,190
$B=\frac{A D T_{3}}{A D T_{b}} \times\left(Q R_{I}+1190 R_{2}\right)$
where
$B=$ Benefit in dollars
$A D T_{a}=$ Average traffic volume after the improvement
$A D T_{b}=$ Average traftic volume beñore the improvement $\qquad$
$R_{1}=$ Reduction in fatalities and injuries combined $\qquad$
$R_{2}=$ Reduction in property damage accidents $\qquad$
$Q=9,300$ if no fatal accidents occurred, and
$Q=\frac{220,000+(I / F \times 9,300)}{1+I / F}=11,460$ if at least 1 fatality occurred.
where
$I / F=$ Ratio of injuries to fatalities that occurred statewide during the year 1984
$=\frac{150,836}{1,560}=96.69$.
Time of Return (T.O.R.) basad on $\qquad$ years of data.

```
B = [(9,300 or 11,460)
```

$\qquad$

``` \(+(1,190)\)
``` \(\qquad\)
``` \(1-\)
``` \(\qquad\)
``` yrs.
\(B=\)
``` \(\qquad\)
``` [
``` \(\qquad\)
``` \()+(\)
``` \(\qquad\)
``` )] •
``` \(\qquad\)
``` yrs. \(=\)
``` \(\qquad\)
```

Annual
$8=$

``` \(\qquad\)
``` dollars
\(C=\) Total cost of project
T.O.R. \(=\frac{C}{B}=\)
``` \(\qquad\)
``` \(=\)
``` \(\qquad\)
``` years
10-17-85
```



The estimated cost of each improvement is compared to the anticipated yearly benefit, resulting in the T.O.R. Presently, most safety related projects programmed amortize costs in approximately five to eight years. In general, a TOR of less than ten years is sufficient to justify a safety improvement project.

## 2. Cost and Resources

The ability of the department to program the recommended safety projects is, or course, limited by their cost and by available funds. All designated categorical funds (HES and R.R. Safety) are earmarked for safety projects. Other state and federal aid funds are used for safety projects as described in "Implementation" (II). "Annual" HES programs are devloped for at least the next two fiscal years. The programs are ad justed (projects added or deleted) based on continual assessment of each projects cost effectiveness.
3. Rail/Highway Grade Crossings Improvement Program

The Railroad Safety and Tariffs Division utilizes the Hazard Index Rating (HIR) described below to initiate grade inspections. Grade inspections can also be initiated by:
a. Complaints with regards to safety of the crossing.
b. Public or local agencies.
c. Railroad companies.
d. Private industries.

A diagnostic team is formed which includes the inspector from the Railroad Safety Section as team leader and representatives of the railroad company, road authority, state, county, city or village, police, school, private industry and concerned citizens. The team reviews safety conditions at the crossing and develops recommendations for improvements. The tean leader is responsible for completing the Grade Inspection Report form (Exhibit XIV).

State trunkline railroad-highway improvement projects are selected based upon evaluaton of the following information and needs:
a. The Hazard Index Rating (H.I.R.) of state highway crossings is utilized to identify crossings that need additional traffic control devices. Projects to address those needs are given top priority.
b. The additional state trunkline crossing inventory data and information maintained by the Engineering Services Division, along with input from rallroad companies and the Department's Maintenance, Planning and Traffic and Safety offices, is evaluated to select projects to: upgrade or modernize trafic control devices and circuitry; eliminate crossings; reduce the number of tracks at a crossing; reconstruct crossing surfaces; conduct research; relocate highways or rallroads; construct or reconstruct grade separation structures.


| Traffic Count | Posted Speed-Limit | No. School Buses Using Crossing |
| :--- | :--- | :--- |

Accident Record


## REMARKS:

## A. Existing situation adequate.

B. More information required (identify).
C. In accordance with Michigan statutes (1921 PA- 270; MCLA 469.1 et al; MSA 22.761 et al), correction of item(s) is the responsibility of the identified parties and should be accomplished as soon as possible. FURTHER NOTICE OF THESE DEFICIENCIES WILL NOT BE PROVIDED. Written confirmation of compliance should be provided to this Office to clear our computer record and file of these recommendations. Confirm to Michigan Department of Transportation, RR Safety \& Tarifts, P.O. Box 30050, Lansing, Michigan 48909.

| PARTIES NOTIFIED OF WORK: |  | PREPARED BY: | DATE: |
| :---: | :---: | :---: | :---: |
| Mail | Phone | Railroad Representative | Date |
| Mai) | Phone | Road Authority Rep, | Date |
| Mail | Phone | Representative | Date |

Priority is given to projects where more than one improvement can be implemented and to improving railroad-highway crossings in conjunction with scheduled highway improvements.

On local roads, the HIR is utilized as a guide to determine which improvement projects are submitted for programming. In addition, projects to upgrade or modernize signal devices to current standards, eliminate crossings, reduce the number of tracks in a crossing, research, and reconstruction of crossing surfaces, which are not recognized in the H.I.R., may be submitted by local road authorities for programming. Further flexibility in the program is maintained by taking advantage of scheduled highway improvements to improve a rail-highway crossing. The crossing improved may not be the highest priority; but significant savings are realized by combining the two projects.

## Hazard Index Ratings (HIR)

(HIR) $=$ Average Daily Traffic (A.D.T.) $x$ Average 24 -hour Train movements $x$ Protection Factor.

## Protection Factors

1.00 - Reflectorized Crossbuck Sign
0.30 - Flashing Light Signals
0.27 - Flashing Light Signals with Cantilever Arms
0.24 - Flashing Light Signals with Cantilever Arms and Traffic Signal Interconnect
0.11 - Flashing Light Signals with Half-Roadway Gates
0.08 - Flashing Light Signals with Cantilever Arms and Half-Roadway Gates
0.05 - Flashing Light Signals with Cantilever Arms, Half-Roadway Gates, and Traffic Signal Interconnection

## II. Implementation

The Department of Transportation schedules and implements safety projects through its Programming Section of the Bureau of Highways. The process is in accord with criteria outlined in the Federal-Aid Highway Program Manual, Volume 6, Chapter 3, Section 2, Subsection 2. The safety project identification/evaluation/selection process is described in Section $I$ (Planning) of the Safety Improvement Process.

Hazard Elimination Funds are used to implement safety justified projects on all state roads, except Interstate. Approximately 50 percent of the HES funds are allocated to the state trunkline and 50 percent to the local system. State trunkline projects are primarily recommended by the Traffic and Safety Division and projects on local roads are administered by the Local Services Division. Guidelines for Federal funding of local road HES projects are included in Appendix II.

Rail Highway Crossing projects are selected as outlined in I, D., 3 of the Safety Improvement Process and Section IX of the Local Services Division Guide line for Federal Funding of Safety Projects. The process involves the Railroad Safety and Tariffs Division, the Engineering Services Division, and the Local Services Division. The Engineering Services

Division administers state trunkline projects and the Local Services Division administers those on local systems.

Section 144 of Title 23 of the United States Code provides financial assistance for replacing bridges over significant waterways or other topographical barriers which are unsafe because of structural deficiencies, physical deterioration, or functional obsolescence. The program in Michigan is administered by the department's Local Services Division.

Bridges under local jurisdiction have been surveyed for structural adequacy and are ranked for priority of replacement in accordance with critical need based on the local agency's financial resources, importance of the bridge to the area, and the structural condition of the existing bridge.

Other highway safety projects are funded with Federal-Aid Urban, Primary, and Secondary funds. Interstate safety projects are funded with interstate funds.

Contracts for highway safety improvements are awarded in accord with criteria and requirements outlined in FHPM 6-4-1-14.

## III. Evaluation and Reporting

Evaluation of highway safety improvements are done in accord with reporting requirements outlined in the Federal Aid Highway Program Manual, Volume 8, Chapter 2, Section 3, Paragraph 8. Results of these evaluations are included in Michigan's annual report to the Federal Highway Administration of its overall highway safety improvement program.

The basic element of the evaluation process is completion of the "Table 2" for the federal categorical Hazard Elimination Safety (H.E.S.) programs. In addition, that form has been, and is, used to tabulate before-and-after data for safety projects funded by other federal/state highway funds. Since Rail Highway Safety Program projects are not justified primarily by accident data, a "program" analysis is conducted on a five-year cycle. The last such analysis was prepared in 1982. The next is planned for inclusion in the 1987 annual safety report.

The "Table 2" provides for the following information:

- Funding Source (Column 1)
- Improvement Type (Column 2)
- Cost (Column 3)
- Before-and-After Accident Data, Including Severity (Columns 7-15)
- Traffic Volume (Columns 17 and 18)

Since traffic volume data is not routinely collected when justifying or evaluating HES projects, a surrogate measure, statewide volume trends is used as an indication of volume changes. Our experience accuracy indicates that this is compatible with the level of significance and accuracy of the accident data.

The accident data sumarized in the "Table $2^{\prime} s$ " may be assessed in different ways.

The time-of-return analysis computes before-and-after accident costs, utilizing National Safety Council cost data for fatalities, injuries, and property damage only crashes. Comparing the reduction of these costs (the "benefit") to project costs yields the time to recover the investment.
B. Statistical Analysis

Long tem accident data is subject to increasing and decreasing trends, resulting from well known factors, such as safer vehicle designs, seat belt usage, the lower national speed limit, enforcement of drunk driving laws, and other less well understood factors which seem to affect crash and crash severity data. MDOT therefore utilizes statistically valid "control" groups to assess the expected impact of the "no build" alternative. This affords a more accurate assessment of the benefits of safety projects. "Controls" are usually groups of locations with characteristics similar to the project location. When entire safety programs are evaluated, statewide or system classification data may be used as a control.
C. Program Analysis

After several years of experience with one or more safety programs directed at specific road systems, or with similar types of projects or locations, a program analysis may be undertaken. Examples of such analyses included in previous annual safety reports are the Pavement Marking Demonstration Program (1981), the Rail/Highway Crossing Safety Program (1982), and the Roadside Safety Improvement Program on the Interstate System (1983). These types of analyses yield a broad perspective overview of the long term effect of safety programs on the targeted roadway systems.
D. Type of Improvement Analysis

MDOT regularly analyzes the impact of various types of roadside "hardware" and operational improvements. Examples include concrete median barrier walls, paved shoulders, traffic signal systems, 4-way stops in rural areas, and 2 -way center left-turn lanes. These studies allow us to assess new "state of the art" traffic control devices and new or unique uses of existing devices.

The body of knowledge accumulated through these evaluations allows MDOT to assess the cost-effectiveness of specific safety programs, their impact on specific roadway classifications, and the impact of new or modified traffic control devices, highway appurtenance, or design techniques. This data assists us in future decisions as to what countermeasures will be most effective in alleviating accidents or reducing their severity.

The key to accumulation of post project accident data and accurate accident reduction factors associated with various types of construction countermeasures lies with automating the evaluation process. Under contract to MDOT, Michigan State university is studying this problem.

Appendix II Guideline for Federal Funding of Safety Projects
Local System
page
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OF
TRANSPORTATION
-
Local Services Division Guideline for Federal Funding
of
Safety Projects
May 1985
I. GUDELINE - Local Highway Agency Projects

This document is the guideline for accepting safety related projects for Federal Safery Funding. It applies to MDOT Local Services Division and Local. Highway Agencies throughout the State. The Federal Programs involved are EES and RRS.
II. GOAL:

The Goal of this program is to reduce highway related accidents through Federal funding of projects deternined to be at hazardous locations. Improvements are aimed at specific locations rather than general roadway construction. Funds are not intended for the purpose of increasing roadway capacity, however, capacity can be the primary cause of accidents and these projects will be eligible.
III. PROJECT TYPES

This guideline shall apply to the following types of projects described herein.

1. General Time of Return (TOR) Projects.
2. Nationally Recognized Cost Effective Projects.
3. Small Safety Projects.
IV. DATA COLIECTION \& ANALYSIS

It is the responsibility of the Local lighway Agency to set priorities, collect and analyze accident information and to select projects for Federal funding. Those chosen should be the most effective in accident reduction for the individual governmental jurisdictional area.

Accident information available from Michigan's MALI system should be used as the basis for Priority setting by the Local Agency.

Information gathered and analyzed shall be retained in the Local Agency file.

To assist sulaller agencies, MDOT makes available a section of its TEAEEic and Safety Division ( 402 Federally funded) to develop projects for funding. The service is available upon request and on a limited basis.

The following reports are desirable to properly develop a safety project and should be retained by the Local Agency.

1. Accident Reports - (MALI) A 3 year period is desirable.
2. Colifsion Diagiams - Gelpful in analyzing accident problems.
3. Sketch of Ertsting Conditions - Sketch should show relevent information such as street and lane widths, alignment, and cross-section.
4. Traffic Volumes - Actual counts are desirable, however, estimates Will suffice on low volume roads. Actual counts will be necessary where traific signals are involved.
5. Photograpts - Before and after are helpful in evaluation.
V. EVALUATION FRIOR TO PROJECT CONSTRNCTION

## Cost Benefit Evaluation Prediction

Evaluation of projects shall be accomplished using the estimated time of return (T.O.R.) Formia included herein, using current National Safety Council values for property damage accidents, injuries, and fatalities. Those projects exhibiting the lowest T.O.R. factors are deemed to be the most cost effective and are therefore given the highest priority in the programing process.

The T.O.R. of the project cost, due to accident reduction, shall be 15 years for Local Highway Agency Projects. This will allow greater coverage of Safety projects fin local areas that do not have an intense accident problen.

The T.O.R. computation shall be based on the engineers estimate as submttted for programing and shail be re-evaluated at a later date if cost has increased excessively.

This policy will apply to all Safery Projects, except those fndicated as "Small Safety Projects" Ifsted herein, Nationally Recognized Safety Projects and RailmHighway Safety Projects.

## Environmental Assessment

Environmental Evaluation shall follow the currect Federal Ald Urban and Federal A1d Secondary Guidelines for assessment and classification. It is expected that a considerable number of Safety projects will be classed as categorical exclusions. This will aid in limiting the time required for the development of projects and insure obligation of Federal funds in a timely manner.
VI. NATIONALIY RECOGNIZED COST EFFECTIVE SAFETY PROJECTS

The NDOT Local Services Division will allow certain types of safety improvenent projects which have been shown to be cost effective by previous nationwide studies to be implemented without individual T.O.R. prediction. These projects are:

1. Traffic Sign .
2. Railzoad Signs, Karkings, Signals \& Gates
3. Pavement Markings and/or Delineators
4. Upgraded and New Guard Rail
5. Bridge Approach Guard Rail
6. Railroad Crossing Aligment Improvement
7. Removal of Roadside Obstacles
8. Upgrade Bridge Rall

The above will be eligible for Federal Funding without ADT limitations as this criteria is not relative.

## VII. SMALL SAFEIT PROIECTS

The Goal of this Policy is to better dispense and balance iistritution of Federal Safety funds on a state-wide basis, by finsuring that all Local Agencies are eligible to receive Federal Safety Punds.

Past experfence has show that very few outstate Local Agencles have the fintense hazard problems as assoctated with the Detrott Ketro and large city areas of the state. Fet these outstate areas have a strong need for Saifery funds for worthy projects.

To further the Goal of highway safety awareness on a state-wide basis, "SMALI SAFETY PROJECTS" will be accepted for Federal Funding whthout individual T.O.R. procedures. This policy may involve approximateiy $30 \%$ of the HES state-wide Local Services Allocation per year. Each project will be reviesed for its worthiness and its overall cost, so as to keep it in the realm of a "SMAIL SAFEIY PROJECT." Each project will be accepted on the basis of a known history of accidents and/or has the potential for such accicients as derermined by the city/county engineer. Projects shall be chosen as the most cost effective in accident reduction for the findividual governmental furisdictional areas. Types of projects are:

1. Intersectional improvements
2. Roadsife obscacle removals
3. Guard rafl fastallation and slope flattening
4. Shoulder widentag and paving
5. Signal fnstallation and modernization
6. Vertical and horizontal alignments improvements
7. Adding lanes (channelizing and turning)
8. Installation of attenuators
9. Texturizing of roadway surfaces
10. Traffic Signals - Safety related

Project selection will not be limited to the above and on a limited basis may finclude other hoghway safety improvements as."SAALI SAFETY PROJECTS."
VIII. ADMIIISTRATIVE DEVELOPMENTT FOR FEDERAL FUNDS

To develop funding procedures, after safety evaluation and priority selection, the regular Urban and secondary guidelines will apply, as appropriate.
Ix. RAIL-HIGHWAY CROSSINGS

The Grade Crossing Improvement Program utilizes the Eazard Index Rating (A.I.R.) to initiate grade inspections by a dtagnostic team. Inspectors from the Department's Raflroad Safety Section are the team leaders and are responsible for completing the Grade Inspection Report,

The remarks section of the form would include data relative to people, factors, and hazardous materials. The H.I.R. is then again utilized to decermine the order in which improvement projects are submited with one exception: Flexibility in the program is maintained by being able to take advantage of a scheduled higliway improvement to include an improvement in a rail-hdghway crossing. The crossing improved may not appear near the top of the project listing, but by incorporating the two projects a lower cost can be utilized.
a. Hazard Index from State Inventory Pzogram

Hazard Index Ratfing (HiI.R.) =Average Daily Traffic (A.D.T.)
$x$ Average 24-hour Train Movements x Protection Factor
Brotection Factors
1.00-Reflectorized Crossbuck Sign
0.30 - Fiashing Light Sigmals
0.27 - Flashing Light Signals with Cantilever Arms
0.24 - Flashing Light Signals with Cantilever Arms and Half-Roadway Gates
0.11 - Flashing Light with Half-Roadway Gates
0.08 - Flashing Light Signals with Cantilever Ams and Half-Roadway Gates
0.05 - Flasting Light Signals with Cantilever Arms, Ealf-Roadway Gates, and Traffif Signal Interconnection

NOTE: Raflroad Safety does not account for interconnected traffic lights in thetr inventory data.

The MDOT Local Services Division may reserve certain portions of the annual RRS appropriation to fund worthy specialty projects such as, but not limited to, ratiroad consolidation projects. Evaluation and selection of these projects shall receive individual attention.
X. REPORTING EVALUATION OF CGMPLETED HES PROJECTS
 ation of the Safetr Project after construction and trial period. This may constist of the time of refurn comparfson, before and after and/or a wrd report of the evaluation of the safety aspects of the project. The evaluation stail Include as a mintmum, a two year before/after accident comparison for the accident categorfes which the project was expected to address (shown on T\&R analysis), and for overall accidents at that location. This report sifall be submitted to the wot Local Services Division. Reporting before and after evaluations will not be required for "SMALI SAFETY PRDJECTS:' and "HATIONWDE COST EFFECTIVE FROJECTS" as previously listed herelo.

